

Annual Financial Statements for the year ended 30 June 2014

### **General Information**

**Legal form of entity**Local Municipality

Municipal demarcation code WC051

governance activities, which includes planning and promotion of integrated development planning, land, economic and environmental development and supplying of the following services to the community: Rates and general services - All types of services rendered by the municipality, excluding the following; Housing Services - Supply housing to the community and includes the rental of units owned by the municipality to public and staff; Waste Management Services - The collection, disposal and purifying of waste, refuse and sewerage; Electricity Services - Electricity is bought in bulk from Eskom and distributed to the consumers by the municipality; and Water Services -

Supplying water to the public.

**Mayoral committee** 

Executive Mayor Hon. Theron W du P

Speaker Hon. Horn HG

Councillors Cllr. Bobbejee M
Cllr. Botes P

Cllr. Botha J Cllr. Gouws M Cllr. Van As BJ

Grading of local authority Grade 1

Capacity of local authority Medium

Accounting Officer Mr. Williams PA

Chief Finance Officer (CFO) Ms. Groenewald A

Registered office 2 Van Riebeeck Street

Laingsburg 6900

Business address 2 Van Riebeeck Street

Laingsburg 6900

Postal address Private Bag X4

Laingsburg 6900

Bankers ABSA Bank

Standard Bank

Auditors Auditor General - Western Cape

Attorneys Blyth & Coetzee

Davids Attorneys

De Vries, De Wet & Krouwkam

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The reports and statements set out below comprise the annual financial statements presented to the Council:

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### **Abbreviations**

CRR	Capital Replacement Reserve
DBSA	Development Bank of South Africa
GRAP	Generally Recognised Accounting Practice
HDF	Housing Development Fund
IAS	International Accounting Standards
IMFO	Institute of Municipal Finance Officers
IPSAS	International Public Sector Accounting Standards
MEC	Member of the Executive Council
MFMA	Municipal Finance Management Act
MIG	Municipal Infrastructure Grant (Previously CMIP)

The annual financial statements set out on pages 3 to 89, which have been prepared on the going concern basis, were approved by the accounting officer on 29 August 2014 and were signed by:

Accounting Officer

Laingsburg - Western Cape

29 August 2014

### Statement of Financial Position as at 30 June 2014

Operating lease asset         3         2 501           Receivables from exchange transactions         9         1 362 705         1 329           Receivables from exchange transactions         10         3 524 449         1 364           Inventories         11         5 697 975         2 192           Long-term receivables from exchange transactions         12         4 220         4           VAT receivable         13         353 420         1 387           Non-Current Assets         19 262 441         14 236           Operating lease asset         3         9 373         10           Intangible assets         4         343 357         534           Investment property         5         4 440 413         4 563           Property, plant and equipment         6         147 576 040         145 866           Heritage assets         7         43 354         43           Total Assets         171 674 978         165 254           Liabilities         171 674 978         165 254           Liabilities         15         3 039 538         3 228           Current Liabilities         15         3 039 538         3 228           Provisions         16         3 05 158         24	Figures in Rand	Note(s)	2014	2013 Restated*
Cash and cash equivalents         8         8 317 171         7 959           Operating lease asset         3         2 501           Receivables from exchange transactions         9         1 362 705         1 329           Receivables from non-exchange transactions         10         3 524 449         1 364           Inventories         11         5 697 975         2 192           Long-term receivables from exchange transactions         12         4 220         1 387           VAT receivable         13         3 53 420         1 387           VAT receivable         3         9 373         1 0           Long-term receivables from exchange transactions         3         9 373         1 0           VAT receivable         3         9 373         1 0           Intangible assests         4         3 43 375         53           Intensifile assests         4         3 43 375         53           Investment property         5         4 440 413         4 563           Property, plant and equipment         6         147 576 040         145 866           Heritage assets         7         4 35 242 537         151 048           Current Liabilities         171 674 978         165 244 2537         151 049	Assets			
Operating lease asset         3         2 501           Receivables from exchange transactions         9         1 362 705         1 329           Receivables from exchange transactions         10         3 524 449         1 364           Inventories         11         5 697 975         2 192           Long-term receivables from exchange transactions         12         4 220         4           VAT receivable         3         353 420         1 387           VAT receivable         3         3 53 420         1 387           Non-Current Assets         7         19 262 441         1 4 226           Non-Current Assets         3         9 373         10           Intangible assets         3         9 373         10           Intangible assets         4         343 357         534           Investment property         5         4 440 413         4 566           Property, plant and equipment         6         147 576 040         145 866           Heritage assets         7         43 354         43           Total Assets         171 674 978         165 254           Liabilities         171 674 978         165 254           Liabilities         15         30 39 538	Current Assets			
Receivables from exchange transactions         9         1 362 705         1 329           Receivables from exchange transactions         10         3 524 449         1 364           Inventories         11         5 697 975         2 192         4           VAT receivable         12         4 220         4           VAT receivable         13         353 420         1 387           Non-Current Assets         3         9 373         10           Intangible assest         3         9 373         10           Intangible assets         4         343 357         534           Investment property         5         4 440 413         4 563           Property, plant and equipment         6         147 576 040         145 866           Heritage assets         7         43 354         43           Total Assets         7         43 354         43           Evaluation of the	Cash and cash equivalents	8	8 317 171	7 959 558
Receivables from non-exchange transactions Inventories         10         3 524 449         1 364 Inventories         11         5 697 975         2 192 Cure 4         VAT receivables from exchange transactions         12         4 220         4 4 200         4 4 200         4 4 200         4 4 200         4 4 236         1 3 353 420         1 387	Operating lease asset	3	2 501	-
Non-Current Assets		9	1 362 705	1 329 045
Long-term receivables from exchange transactions   12	Receivables from non-exchange transactions	10	3 524 449	1 364 415
VAT receivable         13         353 420         1 387           Non-Current Assets         Non-Current Assets           Operating lease asset         3         9 373         10           Intangible assetss         4         343 357         534           Investment property         5         4 440 413         4 563           Property, plant and equipment         6         147 576 040         145 866           Heritage assets         7         4 3 354         43           Heritage assets         7         4 3 354         43           Total Assets         171 674 978         165 254           Liabilities         2         171 674 978         165 254           Liabilities         2         171 674 978         165 254           Current Liabilities         3         3 039 538         3 228           Poyables from exchange transactions         14         3 282 014         3 771           Unspent conditional grants and receipts         15         3 039 538         3 228           Provisions         16         205 078         249           Consumer deposits         17         93 505         350           Employee benefit obligation         16         3 051 584<	Inventories	11	5 697 975	2 192 439
Non-Current Assets	Long-term receivables from exchange transactions	12	4 220	4 266
Non-Current Assets         3         9 373         10           Operating lease asset         4         343 357         534           Investment property         5         4 40 413         4 563           Property, plant and equipment         6         147 576 040         145 866           Heritage assets         7         43 354         43           Total Assets         7         43 354         43           Total Assets         171 674 978         165 254           Liabilities           Current Liabilities           Payables from exchange transactions         14         3 282 014         3 771           Unspent conditional grants and receipts         15         3 039 538         3 228           Provisions         16         205 078         249           Consumer deposits         17         395 505         350           Employee benefit obligation         18         81 000         123           Provisions         16         3 051 584         3 261           Employee benefit obligation         18         3 820 000         5 089           Employee benefit obligation         18         3 820 000         5 089           Total Liabiliti	VAT receivable	13	353 420	1 387 004
Operating lease asset         3         9 373         10           Intangible assets         4         343 357         534           Investment property         5         4 440 413         4 563           Property, plant and equipment         6         147 576 040         145 866           Heritage assets         7         43 354         43           Total Assets         171 674 978         165 254           Liabilities         2         17 674 978         165 254           Current Liabilities         3         3 282 014         3 771           Payables from exchange transactions         14         3 282 014         3 771           Unspent conditional grants and receipts         15         3 039 538         3 228           Provisions         16         205 078         249           Consumer deposits         17         395 505         350           Employee benefit obligation         18         81000         123           Non-Current Liabilities         16         3 051 584         3 261           Employee benefit obligation         18         3 820 000         5 089           Employee benefit obligation         18         3 874 719         16 073           Total Lia			19 262 441	14 236 727
Intangible assets       4       343 357       534         Investment property       5       4 40 413       4 563         Property, plant and equipment       6       147 576 040       145 866         Heritage assets       7       43 354       43         Total Assets       171 674 978       165 254         Liabilities       2       2         Current Liabilities       3       3 282 014       3 771         Payables from exchange transactions       14       3 282 014       3 771         Unspent conditional grants and receipts       15       3 039 538       3 228         Provisions       16       205 078       249         Consumer deposits       17       395 505       350         Employee benefit obligation       18       81 000       123         Non-Current Liabilities       16       3 051 584       3 261         Employee benefit obligation       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Non-Current Assets			
Investment property		3	9 373	10 399
Property, plant and equipment         6 Heritage assets         147 576 040 145 866 43 43 43 43 43 43 43 43 45 43 152 412 537 151 018 152 412 537 151 018 171 674 978 165 254 151 018 171 674 978 165 254 151 018 171 674 978 165 254 151 018 171 674 978 165 254 151 018 171 674 978 165 254 151 018 171 674 978 165 254 151 018 171 674 978 165 254 151 018 171 674 978 165 254 151 018 151		4	343 357	534 296
Heritage assets         7         43 354         43           Total Assets         152 412 537         151 018           Liabilities         Current Liabilities           Payables from exchange transactions         14         3 282 014         3 771           Unspent conditional grants and receipts         15         3 039 538         3 228           Provisions         16         205 078         249           Consumer deposits         17         395 505         350           Employee benefit obligation         18         81 000         123           Provisions         16         3 051 584         3 261           Employee benefit obligation         18         3 820 000         5 089           Total Liabilities         18         3 820 000         5 089           Total Liabilities         13 874 719         16 073           Net Assets         157 800 259         149 181				4 563 880
Total Assets       152 412 537 151 018         Total Assets       152 412 537 151 018         Liabilities         Current Liabilities         Payables from exchange transactions       14 3 282 014 3 771         Unspent conditional grants and receipts       15 3 039 538 3 228         Provisions       16 205 078 249         Consumer deposits       17 395 505 350         Employee benefit obligation       18 81 000 123         Non-Current Liabilities         Provisions       16 3 3051 584 3 261         Employee benefit obligation       18 3 820 000 5 089         Employee benefit obligation       18 3 820 000 5 089         Total Liabilities       13 874 719 16 073         Net Assets       157 800 259 149 181			147 576 040	145 866 196
Total Assets       171 674 978 165 254         Liabilities         Current Liabilities         Payables from exchange transactions       14 3 282 014 3 771         Unspent conditional grants and receipts       15 3 039 538 3 228         Provisions       16 205 078 249         Consumer deposits       17 395 505 350         Employee benefit obligation       18 81 000 123         Non-Current Liabilities         Provisions       16 3 051 584 3 261         Employee benefit obligation       18 3 820 000 5 089         6 871 584 8 350         Total Liabilities       13 874 719 16 073         Net Assets       157 800 259 149 181	Heritage assets	7		43 354
Liabilities         Current Liabilities         Payables from exchange transactions       14       3 282 014       3 771         Unspent conditional grants and receipts       15       3 039 538       3 228         Provisions       16       205 078       249         Consumer deposits       17       395 505       350         Employee benefit obligation       18       81 000       123         Non-Current Liabilities         Provisions       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         6 871 584       8 350         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181			152 412 537	151 018 125
Current Liabilities         Payables from exchange transactions       14       3 282 014       3 771         Unspent conditional grants and receipts       15       3 039 538       3 228         Provisions       16       205 078       249         Consumer deposits       17       395 505       350         Employee benefit obligation       18       81 000       123         Non-Current Liabilities         Provisions       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         6 871 584       8 350         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Total Assets		171 674 978	165 254 852
Payables from exchange transactions       14       3 282 014       3 771         Unspent conditional grants and receipts       15       3 039 538       3 228         Provisions       16       205 078       249         Consumer deposits       17       395 505       350         Employee benefit obligation       18       81 000       123         Non-Current Liabilities         Provisions       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         6 871 584       8 350         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Liabilities			
Unspent conditional grants and receipts       15       3 039 538 3 228         Provisions       16       205 078 249         Consumer deposits       17       395 505 350         Employee benefit obligation       18       81 000 123         Non-Current Liabilities         Provisions       16       3 051 584 3 261         Employee benefit obligation       18       3 820 000 5 089         Total Liabilities       13 874 719 16 073         Net Assets       157 800 259 149 181	Current Liabilities			
Provisions       16       205 078       249         Consumer deposits       17       395 505       350         Employee benefit obligation       18       81 000       123         Non-Current Liabilities         Provisions       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Payables from exchange transactions	14	3 282 014	3 771 589
Consumer deposits       17       395 505       350         Employee benefit obligation       18       81 000       123         Non-Current Liabilities         Provisions       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Unspent conditional grants and receipts	15	3 039 538	3 228 083
Employee benefit obligation       18       81 000       123         Non-Current Liabilities         Provisions       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Provisions	16		249 314
Non-Current Liabilities         Provisions       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Consumer deposits		395 505	350 868
Non-Current Liabilities         Provisions       16       3 051 584 3 261         Employee benefit obligation       18       3 820 000 5 089         6 871 584 8 350         Total Liabilities       13 874 719 16 073         Net Assets       157 800 259 149 181	Employee benefit obligation	18	81 000	123 000
Provisions       16       3 051 584       3 261         Employee benefit obligation       18       3 820 000       5 089         6 871 584       8 350         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181			7 003 135	7 722 854
Employee benefit obligation       18       3 820 000       5 089         6 871 584       8 350         Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Non-Current Liabilities			
Total Liabilities     6 871 584 8 350       Net Assets     13 874 719 16 073       157 800 259 149 181	Provisions		3 051 584	3 261 710
Total Liabilities       13 874 719       16 073         Net Assets       157 800 259       149 181	Employee benefit obligation	18	3 820 000	5 089 000
Net Assets 157 800 259 149 181			6 871 584	8 350 710
	Total Liabilities		:	16 073 564
Accumulated surplus 19 157 800 259 149 181	Net Assets		157 800 259	149 181 288
	Accumulated surplus	19	157 800 259	149 181 288

### **Statement of Financial Performance**

Figures in Rand	Note(s)	2014	2013 Restated*
Revenue			
Property rates	24	2 614 590	2 105 923
Service charges	25	13 109 628	11 768 089
Government grants & subsidies	26	29 259 698	24 599 043
Rental of facilities and equipment	27	929 156	911 388
Income from agency services		120 092	101 938
Fines		17 985 608	2 324 692
Licences and permits		209 385	233 766
Other income	28	249 381	792 445
Interest received	29	965 764	1 045 049
Total revenue		65 443 302	43 882 333
Expenditure			
Employee related costs	30	(9 703 624)	(9 592 564)
Remuneration of councillors	31	(2 293 077)	(2 144 267)
Depreciation and amortisation	32	(7 799 244)	(7 938 921)
Impairment loss	33	(145 707)	-
Finance costs	34	(206 339)	(306 707)
Debt impairment	35	(13 041 454)	(217 502)
Collection costs		(21 618)	(6 244)
Repairs and maintenance		(1 443 907)	(1 725 171)
Bulk purchases	36	(6 648 043)	(5 676 814)
Contracted services	37	(94 027)	(35 124)
Grants and subsidies paid	38	(1 098 819)	(1 236 766)
General expenses	39	(14 268 012)	(15 870 761)
Total expenditure	•	(56 763 871)	(44 750 841)
Operating surplus (deficit)	•	8 679 431	(868 508)
Loss on disposal of assets	6	(60 461)	(110 765)
Surplus (deficit) for the year	•	8 618 970	(979 273)

### **Statement of Changes in Net Assets**

Figures in Rand	Accumulated surplus	Total net assets
Opening balance as previously reported Adjustments	150 310 026	150 310 026
Correction of errors (note 53)	(149 465)	(149 465)
Balance at 01 July 2012 as restated Changes in net assets	150 160 561	150 160 561
Deficit for the year	(979 273)	(979 273)
Total changes	(979 273)	(979 273)
Restated* Balance at 01 July 2013 Changes in net assets	149 181 289	149 181 289
Surplus for the year	8 618 970	8 618 970
Total changes	8 618 970	8 618 970
Balance at 30 June 2014	157 800 259	157 800 259

### **Cash Flow Statement**

Figures in Rand	Note(s)	2014	2013 Restated*
Cook flows from energing activities			_
Cash flows from operating activities			
Receipts			
Sale of goods and services		15 280 746	13 419 156
Grants		29 071 153	25 333 997
Interest income		965 764	1 045 049
Other receipts		4 685 771	5 348 425
		50 003 434	45 146 627
Payments			
Cash paid to employees		(13 307 701)	(10 926 832)
Cash paid to suppliers		(24 809 690)	(24 370 260)
Finance costs		(206 339)	(306 707)
Other payments		(1 098 819)	(1 236 766)
	-	(39 422 549)	(36 840 565)
Net cash flows from operating activities	40	10 580 885	8 306 062
Cash flows from investing activities			
Purchase of property, plant and equipment	6	(10 223 318)	(10 362 198)
Proceeds from long-term receivables from exchange transactions		46	13 201
Net cash flows from investing activities		(10 223 272)	(10 348 997)
Net increase / (decrease) in cash and cash equivalents		357 613	(2 042 935)
Cash and cash equivalents at the beginning of the year		7 959 558	10 002 493
Cash and cash equivalents at the end of the year	8	8 317 171	7 959 558

### **Statement of Comparison of Budget and Actual Amounts**

Budget on Accrual Basis						
	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis		Note
Figures in Rand					actual	
Statement of Financial Performa	nce					
Revenue						
Revenue from exchange transactions						
Service charges - electricity revenue	9 178 300	(120 700)	9 057 600	9 019 628	(37 972)	
Service charges - water revenue	1 618 000	642 137	2 260 137	1 934 029	(326 108)	56.1
Service charges - sanitation revenue	1 897 200	(9 100)	1 888 100	1 744 725	(143 375)	56.2
Service charges - refuse revenue	1 669 000	1 900	1 670 900		(27 730)	
Service charges - other	77 800	5 900	83 700		(39 530)	56.3
Rental of facilities and equipment	829 400	4 400	833 800	0_0 .00	95 356	
Income from agency services	95 000	-	95 000		25 092	56.4
Licences and permits	248 300	95 300	343 600	200 000	(134 215)	56.5
Other revenue	738 300	(97 700)	640 600	240 00 1	(391 219)	56.6
nterest earned - external nvestments	432 600	33 900	466 500	000 000	90 389	56.7
nterest earned - outstanding debtors _	158 300	<u>-</u>	158 300	408 875	250 575	56.8
Fotal revenue from exchange ransactions	16 942 200	556 037	17 498 237	16 859 500	(638 737)	
Revenue from non-exchange transactions						
Taxation revenue						
Property rates	2 156 000	374 000	2 530 000	2 614 590	84 590	
Property rates - penalties & collection charges	60 000	-	60 000		(60 000)	56.9
Government grants & subsidies - capital	11 943 000	-	11 943 000	10 110 121	1 473 421	56.10
Transfers recognised - operating	15 285 600	1 193 050	16 478 650	15 843 277	(635 373)	
Transfer revenue			0.400.000		44.055.000	
-ines _	1 754 800	1 375 200	3 130 000	17 985 608	14 855 608	56.11
Total revenue from non- exchange transactions	31 199 400	2 942 250	34 141 650	49 859 896	15 718 246	
Fotal revenue	48 141 600	3 498 287	51 639 887	66 719 396	15 079 509	
= Expenditure						
Employee related costs	(12 808 900)	(169 095)	(12 977 995)	<b>)</b> (9 703 624)	3 274 371	56.12
Remuneration of councillors	(2 109 000)	,	(2 249 000)	. ( ,	(44 077)	JJ. 12
Depreciation and asset mpairment	(9 526 400)	,	(9 526 400)	, (,		56.13
Finance costs	-	-	-	(206 339)	(206 339)	56.14
Debt impairment	(190 500)	500	(190 000)			56.15
	(5 848 000)		(6 300 000)	. ( /	(348 043)	
		( )		. (/	442 843	56.16
Bulk purchases	, ,	(2 048 967)	(4 230 067)	) (3/8/224)	442 043	30. IC
Bulk purchases Contracted Services	(2 181 100)	,	(4 230 067) (3 983 180)	. ,		
Bulk purchases	, ,	(407 180)		) (2 374 913)		56.16 56.18

### Statement of Comparison of Budget and Actual Amounts

	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis		Note
Figures in Rand				Dasis	actual	
Total expenditure	(46 532 100)	(3 217 242)	(49 749 342)	(58 100 426)	(8 351 084)	
Surplus / (Deficit)	1 609 500	281 045	1 890 545	8 618 970	6 728 425	
Actual Amount on Comparable Basis as Presented in the Budget and Actual Comparative Statement	1 609 500	281 045	1 890 545	8 618 970	6 728 425	
Reconciliation						
Format and classification differences						
General expenses				(2 228 224)		
Repairs and maintenance and Collection costs				(1 464 973)		
Contracted services				3 693 197		
Service charges				(1 276 094)		
Grants and subsidies paid				1 276 094		
Actual Amount in the Statement of Financial Performance				8 618 970		

### **Statement of Comparison of Budget and Actual Amounts**

Budget on Accrual Basis	Approved	Adjustments	Final Dudget	Actual amounts	Difference	Note
	Approved budget	Adjustments	Final Budget	Actual amounts on comparable basis		Note
igures in Rand					actual	
tatement of Financial Position						
Assets						
Current Assets						
nventories	1 404 000	-	1 404 000	0 001 010	4 293 975	56.19
Operating lease asset	-	-	- 0.000 750	2 501	2 501	
Receivables from non-exchange ransactions	2 622 750	-	2 622 750	0 021 110	901 699	56.7
/AT receivable	-	-	-	353 420	353 420	
Consumer debtors	1 137 666	-	1 137 666		225 039	56.7
ong-term receivables from xchange transactions	-	-	-	4 220	4 220	56.7
ash	2 050	-	2 050	2 000	-	
Cash and cash equivalents	7 397 439	-	7 397 439		917 682	56.6
	12 563 905	-	12 563 905	19 262 441	6 698 536	
Ion-Current Assets						
nvestment property	4 934 280	-	4 934 280	1 110 110	(493 867)	
roperty, plant and equipment	142 284 472	-	142 284 472	117 070 010	5 291 568	
ntangible assets	884 506	-	884 506	010 007	(541 149)	56.20
leritage assets	48 000	-	48 000		(4 646) 9 373	
perating lease asset	- 440 454 050	_	440 454 050	9 373		
otal Assets	148 151 258 160 715 163	-	148 151 258 160 715 163		4 261 279	
otal Assets	160 /15 163		100 / 15 103	171 674 978	10 959 815	
iabilities						
Current Liabilities			0.000.00=		(0.007.004)	
Payables from exchange ransactions	9 609 297	-	9 609 297	3 282 016	(6 327 281)	
Consumer deposits	355 000	_	355 000	395 505	40 505	
mployee benefit obligation	-	-	-	81 000	81 000	
Inspent conditional grants and	-	-	-	3 039 538	3 039 538	
eceipts Provisions	337 884	-	337 884	205 078	(132 806)	
•	10 302 181	-	10 302 181	7 003 137	(3 299 044)	
- Ion-Current Liabilities						
imployee benefit obligation	-	_	-	3 820 000	3 820 000	
Provisions	7 913 181	-	7 913 181	3 051 584	(4 861 597)	
•	7 913 181	-	7 913 181	6 871 584	(1 041 597)	
otal Liabilities	18 215 362	-	18 215 362	13 874 721	(4 340 641)	
let Assets	142 499 801	-	142 499 801	157 800 257	15 300 456	
let Assets						
Reserves						
Reserves	2 765 435	-	2 765 435		(2 765 435)	
Accumulated surplus	139 734 366	-	139 734 366	157 800 257	18 065 891	
otal Net Assets	142 499 801		142 499 801	157 800 257	15 300 456	

## **Appropriation Statement**

Figures in Rand	Original budget	Budget adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. council approved policy)	Final budget /	Actual outcome	Unauthorised Variance expenditure		Actual A outcome o as % of a final o budget b	Actual outcome as % of original budget
2014											
Financial performance Property rates Service charges Investment revenue	2 216 000 14 440 300 432 600	•		61.5		590 960 466	2 614 590 13 109 628 965 764		24 590 (1 850 809) 499 264	101 % 88 % 207 %	118 % 91 % 223 %
Transfers recognised - operational Other own revenue	15 285 600 3 824 100	) 1 193 050 ) 1 377 200	16 478 650 5 201 300		1 1	16 478 650 5 201 300	15 843 277 19 493 622		(635 373) 14 292 322	96 % 375 %	104 %
Total revenue (excluding capital transfers and contributions)	36 198 600	3 498 287	39 696 887			39 696 887	52 026 881		12 329 994	131 %	144 %
Employee costs Remuneration of	(12 808 900) (2 109 000)	(169 095) (140 000)	(12 977 995) (2 249 000)	(6)		(12 977 995) (2 249 000)	(9 703 624) (2 293 077)	701941	3 274 371 (44 077)	75 % 102 %	76 % 109 %
Debt impairment Depreciation and asset	(190 500) (9 526 400)	)) 500	(190 000)			(190 000) (9 526 400)	(13 041 454) (7 944 951)	) 12 904 852 ) 3 202 348	(12 851 454) 1 581 449	6 864 % 83 %	6 846 % 83 %
Finance charges Materials and bulk	(5 848 000)	. (452 000)	(000 008 9) (			(000 008 9)	(206 339) (6 648 043)	206 339 348 043	(206 339) (348 043)	DIV/0 % 106 %	DIV/0 % 114 %
Transfers and grants Other expenditure	(3 576 000) (12 473 300)	(407 180) (2 049 467)	(3 983 180) (14 522 767)			(3 983 180) (14 522 767)	(1 098 819) (15 888 025)	23 160 5 274 308	2 884 361 (1 365 258)	28 % 109 %	31 % 127 %
Total expenditure	(46 532 100)	(3 217 242)	(49 749 342)	(;	-	(49 749 342)	(56 824 332)	22 660 991	(7 074 990)	114 %	122 %
Surplus / (Deficit)	(10 333 500)	) 281 045	(10 052 455)	(6	1	(10 052 455)	(4 797 451)		5 255 004	48 %	46 %

### **Appropriation Statement**

Figures in Rand	Original budget	Budget adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. council approved policy)	Final budget Actual outcome	Actual outcome	Unauthorised Variance expenditure	Variance	Actual outcome das % of dinal outget I	Actual outcome as % of original budget
Transfers recognised - capital	11 943 000	-	11 943 000		-	11 943 000	13 416 422		1 473 422	2 112 %	112 %
Surplus / (Deficit) after capital transfers and contributions	1 609 500	281 045	1 890 545			1 890 545	8 618 971		6 728 426	3 456 %	536 %
Surplus / (Deficit) for the year	1 609 500	281 045	1 890 545		-	1 890 545	8 618 971		6 728 426	3 456 %	536 %
Capital expenditure and funds sources	funds sources	44									
Total capital expenditure Sources of capital	(12 484 000)	(2 820 729)	(15 304 729)	(6		(15 304 729)	(13 428 869)		1 875 860	% 88 %	108 %
Transfers recognised -	11 943 000	2 880 999	14 823 999			14 823 999	13 416 422		(1 407 577)	7) 91 %	112 %
Internally generated funds	541 000	(60 270)	(480 730		ļ	480 730	96 436		(384 294)	4) 20 %	18 %
Total sources of capital funds	12 484 000	2 820 729	15 304 729		•	15 304 729	13 512 858		(1 791 871)	% 88 (1	108 %
											1

## **Appropriation Statement**

Figures in Rand	Original budget	Budget adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Shifting of funds (i.t.o. s31 of the MFMA)	Virement (i.t.o. council approved policy)	Final budget Actual outcor	Actual outcome	Unauthorised Variance expenditure		Actual Actual actual as % of as final or budget budget bu	Actual outcome as % of original budget
Cash flows											
Net cash from (used)	12 489 757	,	12 489 757			12 489 757	10 580 885		(1 908 872)	% 58	% 58
Net cash from (used) investing	(12 484 000)		(2 820 729) (15 304 729)			(15 304 729)	(10 223 272)		5 081 457	% 29	82 %
Net increase / (decrease) in cash and cash equivalents	5 757	(2 820 729)	(2 814 972)	·		(2 814 972)	357 613		3 172 585	(13)%	6 212 %
Cash and cash equivalents at the beginning of the year	7 319 439	9 2 820 729	10 140 168			10 140 168	7 959 558		(2 180 610)	% 82	109 %
Cash and cash equivalents at year end	7 325 196		7 325 196			7 325 196	8 317 171		(991 975)	114 %	114 %

### **Appropriation Statement**

Figures in Rand

outcome Balance to be Restated audited Reported Expenditure Balance to unauthorised authorised in recovered section 32 of MFMA terms of expenditure

2013

### Financial performance

Transfers recognised Service charges Investment revenue Other own revenue Property rates

Total revenue (excluding capital transfers and contributions)

Depreciation and asset impairment Finance charges
Materials and bulk purchases
Transfers and grants
Other expenditure Employee costs Remuneration of councillors Debt impairment

Surplus / (Deficit)

Total expenditure

Surplus / (Deficit)

Surplus / (Deficit) for the year

(979 273)		
(979 273)		
1		
(979 273)		
(44 861 606)	12 227 681	12 227 681
(17 748 065)	8 162 636 -	8 162 636
(1236766)	8 385	8 385
	1	•
(306 707)	192 578	192 578
(7 938 921)	2 859 437	
(217502)	255 931	255 931
(2144267)	1	
(9 592 564)	748 714	748 714
43 882 333		
4 364 229		
24 599 043		
1 045 049		
11 768 089		
2 105 923		

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives, issued by the Accounting Standards Board in accordance with Section 122(3) of the Municipal Finance Management Act (Act 56 of 2003).

These annual financial statements have been prepared on the accrual basis of accounting and are in accordance with the historical cost convention as the basis of measurement, unless specified otherwise. They are presented in South African Rand. All amounts are rounded to the nearest Rand.

Assets, liabilities, revenues and expenses are not offset, except where offsetting is required or permitted by a Standard of GRAP.

A summary of the significant accounting policies, which have been consistently applied in the preparation of these annual financial statements, are disclosed below.

These accounting policies are consistent with the previous period, except for the changes set out in note 2.1 Changes in accounting policy.

### 1.1 Significant judgements and sources of estimation uncertainty

In preparing the annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements. Significant judgements include:

### Trade receivables

The municipality assesses its trade receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the surplus makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flows from a financial asset.

The impairment for trade receivables is calculated on a portfolio basis, based on historical loss ratios, adjusted for national and industry-specific economic conditions and other indicators present at the reporting date that correlate with defaults on the portfolio. These annual loss ratios are applied to loan balances in the portfolio and scaled to the estimated loss emergence period.

### Impairment testing

The recoverable amounts of cash-generating units and individual assets are determined based on the higher of value-in-use calculations and fair values less costs to sell. These calculations require the use of estimates and assumptions. It is reasonably possible that these assumptions may change which may then impact our estimations and may then require a material adjustment to the carrying value of tangible assets.

### Value in use of cash generating assets

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. Assets are grouped at the lowest level for which identifiable cash flows are largely independent of cash flows of other assets and liabilities. If there are indications that impairment may have occurred, estimates are prepared of expected future cash flows for each group of assets. Expected future cash flows used to determine the value in use of tangible assets are inherently uncertain and could materially change over time. They are significantly affected by a number of factors including, together with economic factors such as inflation or interest.

### Value in use of non-cash generating assets

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. If there are indications that impairment may have occurred, the remaining service potential of the asset is determined. The most appropriate approach selected to determine the remaining service potential is dependant on the availability of data and the nature of the impairment.

### **Provisions**

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 16 - Provisions.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.1 Significant judgements and sources of estimation uncertainty (continued)

### Useful lives of property, plant and equipment, investment property and intangible assets

The municipality's management determines the estimated useful lives and related depreciation/amortisation charges for the property, plant and equipment, investment properties and intangible assets. These estimates are based on the pattern in which an asset's future economic benefits or service potential are expected to be consumed by the municipality.

### Effective interest rate

The municipality used the government bond rate to discount future cash flows.

### Allowance for impairment

On receivables an impairment loss is recognised in surplus and deficit when there is objective evidence that it is impaired. The impairment is measured as the difference between the debtors carrying amount and the present value of estimated future cash flows discounted at the effective interest rate, computed at initial recognition.

### Defined benefit plan and other long-term employee benefits

The defined benefit plan and other long-term employee benefits identified are post-retirement health benefit obligations. The estimated liabilities are recorded in accordance with an actuarial valuation. Additional information is disclosed in Note 18.

### 1.2 Heritage assets

Heritage assets are assets that have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

### Recognition

The municipality recognises a heritage asset as an asset if it is probable that future economic benefits or service potential associated with the asset will flow to the municipality, and the cost or fair value of the asset can be measured reliably.

Where the municipality hold a heritage asset, but on initial recognition it does not meet the recognition criteria because it cannot be measured, information on such a heritage asset is disclosed in note 7 Heritage assets.

### Initial measurement

Heritage assets are measured at cost.

Where a heritage asset is acquired at no cost, for nominal consideration or through a non-exchange transaction, its cost is measured at its fair value as at the date of acquisition.

### Subsequent measurement

After recognition as an asset, a class of heritage assets is carried at its cost less any accumulated impairment losses.

### Impairment

The municipality assesses at each reporting date whether there is an indication that it may be impaired. If any such indication exists, the municipality estimates the recoverable amount or the recoverable service amount of the heritage asset.

### **Transfers**

Transfers from heritage assets are only made when the particular asset no longer meets the definition of a heritage asset.

Transfers to heritage assets are only made when the asset meets the definition of a heritage asset.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.2 Heritage assets (continued)

### Derecognition

The municipality derecognises heritage asset on disposal, or when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of a heritage asset is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the heritage asset. Such difference is recognised in surplus or deficit when the heritage asset is derecognised.

### 1.3 Investment property

Investment property is property (land or a building - or part of a building - or both) held to earn rentals or for capital appreciation or both, rather than for:

- use in the production or supply of goods or services or for
- administrative purposes, or
- · sale in the ordinary course of operations.

Investment property is recognised as an asset when, it is probable that the future economic benefits or service potential that are associated with the investment property will flow to the municipality, and the cost or fair value of the investment property can be measured reliably.

Investment property is initially recognised at cost. Transaction costs are included in the initial measurement.

Where investment property is acquired through a non-exchange transaction, its cost is its fair value as at the date of acquisition.

Costs include costs incurred initially and costs incurred subsequently to add to, or to replace a part of, or service a property. If a replacement part is recognised in the carrying amount of the investment property, the carrying amount of the replaced part is derecognised.

### Cost model

Investment property is carried at cost less accumulated depreciation and any accumulated impairment losses.

Depreciation is provided to write down the cost, less estimated residual value by equal installments over the useful life of the property, which is as follows:

ItemUseful lifeProperty - landindefiniteProperty - buildings20 - 30 years

Investment property is derecognised on disposal or when the investment property is permanently withdrawn from use and no future economic benefits or service potential are expected from its disposal.

Gains or losses arising from the retirement or disposal of investment property is the difference between the net disposal proceeds and the carrying amount of the asset and is recognised in surplus or deficit in the period of retirement or disposal.

Compensation from third parties for investment property that was impaired, lost or given up is recognised in surplus or deficit when the compensation becomes receivable.

### 1.4 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one reporting period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost or fair value of the item can be measured reliably.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

Item

### 1.4 Property, plant and equipment (continued)

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired through a non-exchange transaction, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or assets, or a combination of assets and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an items of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Major spare parts and stand by equipment which are expected to be used for more than one period are included in property, plant and equipment. In addition, spare parts and stand by equipment which can only be used in connection with an item of property, plant and equipment are accounted for as property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Subsequent to initial measurement property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses.

Property, plant and equipment are depreciated on the straight line basis over their expected useful lives to their estimated residual value.

Average useful life

The useful lives of items of property, plant and equipment have been assessed as follows:

item	Average userur inte
Land	Indefinite
Buildings	7 - 100 years
Furniture and fixtures	1 - 20 years
Motor vehicles	1 - 6 years
Community assets	15 - 100 years
Housing schemes	1 - 10 years
Refuse site	30 years
Infrastructure	
Electricity supply	45 - 60 years
• Roads	7 - 100 years
Sanitation and refuse	5 - 80 years
Water supply	5 - 80 years
Storm water	5 - 50 years

The residual value, the useful life and depreciation method of each asset are reviewed at the end of each reporting date. If the expectations differ from previous estimates, the change is accounted for as a change in accounting estimate.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.4 Property, plant and equipment (continued)

Reviewing the useful life of an asset on an annual basis does not require the municipality to amend the previous estimate unless expectations differ from the previous estimate.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use or disposal of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item. Such differences are recognised in surplus or deficit when the item of property, plant and equipment is derecognised.

Compensation from third parties for an item of property, plant and equipment that was impaired, lost or given up is recognised in surplus or deficit when the compensation becomes receivable.

### 1.5 Site restoration and dismantling cost

The municipality has an obligation to dismantle, remove and restore items of property, plant and equipment. Such obligations are referred to as 'decommissioning, restoration and similar liabilities'. The cost of an item of property, plant and equipment includes the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which an municipality incurs either when the item is acquired or as a consequence of having used the item during a particular period for purposes other than to produce inventories during that period.

If the related asset is measured using the cost model:

- (a) subject to (b), changes in the liability are added to, or deducted from, the cost of the related asset in the current period;
- (b) if a decrease in the liability exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit; and
- (c) if the adjustment results in an addition to the cost of an asset, the municipality considers whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If it is such an indication, the asset is tested for impairment by estimating its recoverable amount or recoverable service amount, and any impairment loss is recognised in accordance with the accounting policy on impairment of cash-generating assets and/or impairment of non-cash-generating assets.

### 1.6 Intangible assets

An asset is identified as an intangible asset when it:

- is separable, i.e. is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, identifiable assets or liability, regardless of whether the entity intends to do so; or
- arises from binding arrangements (including rights from contracts), regardless of whether those rights are transferable or separable from the municipality or from other rights and obligations.

A binding arrangement describes an arrangement that confers similar rights and obligations on the parties to it as if it were in the form of a contract.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

The municipality assesses the probability of expected future economic benefits or service potential using reasonable and supportable assumptions that represent management's best estimate of the set of economic conditions that will exist over the useful life of the asset.

Intangible assets are initially recoognised at cost.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.6 Intangible assets (continued)

Where an intangible asset is acquired through a non-exchange transaction, its initial cost at the date of acquisition is measured at its fair value as at that date.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

An intangible asset arising from development (or from the development phase of an internal project) is recognised when:

- it is technically feasible to complete the asset so that it will be available for use or sale.
- there is an intention to complete and use or sell it.
- there is an ability to use or sell it.
- it will generate probable future economic benefits or service potential.
- there are available technical, financial and other resources to complete the development and to use or sell the
  asset.
- the expenditure attributable to the asset during its development can be measured reliably.

Subsequent to initial measurement Initangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight line basis over their useful life.

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised over its useful life.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

ItemUseful lifeComputer software3 - 5 years

Intangible assets are derecognised:

- on disposal; or
- when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss of an intangible asset is the difference between the net disposal proceeds, if any, and the carrying amount. It is recognised in surplus or deficit when the intangible asset is derecognised.

### 1.7 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or a residual interest of another entity.

### Classification

The municipality has the following types of financial assets (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

Cash and cash equivalents

Receivables from exchange transactions

Receivables from non-exchange transactions

Long-term receivables from exchange transactions

Financial asset measured at amortised cost financial asset measured at amortised cost Financial asset measured at amortised cost Financial asset measured at amortised cost

The municipality has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

Payables from exchange transactions Financial liability measured at amortised cost Consumer deposits Financial liability measured at amortised cost

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.7 Financial instruments (continued)

### Initial recognition

The municipality recognises a financial asset or a financial liability in its statement of financial position when the municipality becomes a party to the contractual provisions of the instrument.

The municipality recognises financial assets using trade date accounting.

### Initial measurement of financial assets and financial liabilities

The municipality measures a financial asset and financial liability initially at its fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

The municipality measures a financial asset and financial liability initially at its fair value.

The municipality first assesses whether the substance of a concessionary loan is in fact a loan. On initial recognition, the municipality analyses a concessionary loan into its component parts and accounts for each component separately. The municipality accounts for that part of a concessionary loan that is:

- a social benefit in accordance with the Framework for the Preparation and Presentation of Financial Statements, where it is the issuer of the loan; or
- non-exchange revenue, in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers), where it is the recipient of the loan.

### Subsequent measurement of financial assets and financial liabilities

The municipality measures all financial assets and financial liabilities after initial recognition using the following categories:

- Financial instruments at fair value.
- Financial instruments at amortised cost.
- Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

### Fair value measurement considerations

The best evidence of fair value is quoted prices in an active market. If the market for a financial instrument is not active, the municipality establishes fair value by using a valuation technique. The objective of using a valuation technique is to establish what the transaction price would have been on the measurement date in an arm's length exchange motivated by normal operating considerations. Valuation techniques include using recent arm's length market transactions between knowledgeable, willing parties, if available, reference to the current fair value of another instrument that is substantially the same, discounted cash flow analysis and option pricing models. If there is a valuation technique commonly used by market participants to price the instrument and that technique has been demonstrated to provide reliable estimates of prices obtained in actual market transactions, the entity uses that technique. The chosen valuation technique makes maximum use of market inputs and relies as little as possible on entity-specific inputs. It incorporates all factors that market participants would consider in setting a price and is consistent with accepted economic methodologies for pricing financial instruments. Periodically, the municipality calibrates the valuation technique and tests it for validity using prices from any observable current market transactions in the same instrument (i.e. without modification or repackaging) or based on any available observable market data.

Short-term receivables and payables are not discounted where the initial credit period granted or received is consistent with terms used in the public sector, either through established practices or legislation.

### Gains and losses

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.7 Financial instruments (continued)

### Impairment and uncollectibility of financial assets

The municipality assesses at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

For amounts due to the municipality, significant financial difficulties of the receivable, probability that the receivable will enter bankruptcy and default of payments are all considered indicators of impairment.

Financial assets measured at amortised cost:

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

### Derecognition

### **Financial assets**

The municipality derecognises financial assets using trade date accounting.

The municipality derecognises a financial asset only when:

- the contractual rights to the cash flows from the financial asset expire, are settled or waived;
- the municipality transfers to another party substantially all of the risks and rewards of ownership of the financial asset; or
- the municipality, despite having retained some significant risks and rewards of ownership of the financial asset, has
  transferred control of the asset to another party and the other party has the practical ability to sell the asset in its
  entirety to an unrelated third party, and is able to exercise that ability unilaterally and without needing to impose
  additional restrictions on the transfer. In this case, the municipality:
  - derecognise the asset; and
  - recognise separately any rights and obligations created or retained in the transfer.

The carrying amounts of the transferred asset are allocated between the rights or obligations retained and those transferred on the basis of their relative fair values at the transfer date. Newly created rights and obligations are measured at their fair values at that date. Any difference between the consideration received and the amounts recognised and derecognised is recognised in surplus or deficit in the period of the transfer.

On derecognition of a financial asset in its entirety, the difference between the carrying amount and the sum of the consideration received is recognised in surplus or deficit.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.7 Financial instruments (continued)

### **Financial liabilities**

The municipality removes a financial liability (or a part of a financial liability) from its statement of financial position when it is extinguished — i.e. when the obligation specified in the contract is discharged, cancelled, expires or waived.

An exchange between an existing borrower and lender of debt instruments with substantially different terms is accounted for as having extinguished the original financial liability and a new financial liability is recognised. Similarly, a substantial modification of the terms of an existing financial liability or a part of it is accounted for as having extinguished the original financial liability and having recognised a new financial liability.

The difference between the carrying amount of a financial liability (or part of a financial liability) extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in surplus or deficit. Any liabilities that are waived, forgiven or assumed by another entity by way of a non-exchange transaction are accounted for in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers).

### 1.8 Inventories

Inventories are initially measured at cost except where inventories are acquired through a non-exchange transaction, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for:

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the weighted average cost formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

Water is regarded as inventories when the municipality purchases water in bulk with the intention to resell it to consumers or to use it internally, or where the municipality has incurred purification costs on water obtained from natural resources (rain, rivers, springs, boreholes, etc.). However, water in water dams under the control of the municipality, that are filled by natural resources and that has not yet been treated, cannot be measured reliabily as there is no cost attached to the water, and it is therefore not recognised as inventories.

The basis for determining the cost of water purified and not yet sold at the reporting date comprises all costs of purification, cost of conversion and cost incurred in bringing the inventory to its present location and condition, net of trade discounts and rebates. Water and purified effluent are therefore valued at purified cost insofar as it is stored and controlled in reservoirs at the reporting date.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value or current replacement cost and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value or current replacement cost, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.9 Non-current assets held for sale and disposal groups

Non-current assets and disposal groups are classified as held for sale if their carrying amount will be recovered principally through a sale transaction rather than through continuing use. This condition is regarded as met only when the sale is highly probable and the asset (or disposal group) is available for immediate sale in its present condition. Management must be committed to the sale, which should be expected to qualify for recognition as a completed sale within one year from the date of classification.

Non-current assets held for sale (or disposal group) are measured at the lower of its carrying amount and fair value less costs to sell.

A non-current asset is not depreciated (or amortised) while it is classified as held for sale, or while it is part of a disposal group classified as held for sale.

Interest and other expenses attributable to the liabilities of a disposal group classified as held for sale are recognised in surplus or deficit.

### 1.10 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

When a lease includes both land and buildings elements, the municipality assesses the classification of each element separately.

### Operating leases - lessor

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term. The difference between the amounts recognised as revenue and the contractual receipts are recognised as an operating lease asset or liability.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

The aggregate cost of incentives is recognised as a reduction of rental revenue over the lease term on a straight-line basis.

Any contingent rents are recognised separately as revenue in the period in which they are received.

### Operating leases - lessee

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

The aggregate cost of incentives is recognised as a reduction of rental expense over the lease term on a straight-line basis.

Any contingent rents are recognised separately as an expense in the period in which they are incurred.

### 1.11 Impairment of cash-generating assets

Cash-generating assets are those assets held by the municipality with the primary objective of generating a commercial return. When an asset is deployed in a manner consistent with that adopted by a profit-orientated entity, it generates a commercial return.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.11 Impairment of cash-generating assets (continued)

### Identification

When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable amount of the asset.

Irrespective of whether there is any indication of impairment, the municipality also tests a cash-generating intangible asset with an indefinite useful life or a cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

### Value in use

Value in use of a cash-generating asset is the present value of the estimated future cash flows expected to be derived from the continuing use of an asset and from its disposal at the end of its useful life.

When estimating the value in use of an asset, the municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and the municipality applies the appropriate discount rate to those future cash flows.

### **Discount rate**

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money, represented by the current risk-free rate of interest and the risks specific to the asset for which the future cash flow estimates have not been adjusted.

### Recognition and measurement (individual asset)

If the recoverable amount of a cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

### Cash-generating units

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally. If the cash inflows generated by any asset or cash-generating unit are affected by internal transfer pricing, the municipality use management's best estimate of future price(s) that could be achieved in arm's length transactions in estimating:

- the future cash inflows used to determine the asset's or cash-generating unit's value in use; and
- the future cash outflows used to determine the value in use of any other assets or cash-generating units that are
  affected by the internal transfer pricing.

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

The carrying amount of a cash-generating unit is determined on a basis consistent with the way the recoverable amount of the cash-generating unit is determined.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.11 Impairment of cash-generating assets (continued)

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

In allocating an impairment loss, the municipality does not reduce the carrying amount of an asset below the highest of:

- its fair value less costs to sell (if determinable);
- its value in use (if determinable); and
- zero

The amount of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other cash-generating assets of the unit.

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

### Reversal of impairment loss

The municipality assesses at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a cash-generating asset may no longer exist or may have decreased. If any such indication exists, the entity estimates the recoverable amount of that asset.

An impairment loss recognised in prior periods for a cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a cash-generating asset is recognised immediately in surplus or deficit.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

A reversal of an impairment loss for a cash-generating unit is allocated to the cash-generating assets of the unit pro rata with the carrying amounts of those assets. These increases in carrying amounts are treated as reversals of impairment losses for individual assets. No part of the amount of such a reversal is allocated to a non-cash-generating asset contributing service potential to a cash-generating unit.

In allocating a reversal of an impairment loss for a cash-generating unit, the carrying amount of an asset is not increased above the lower of:

- its recoverable amount (if determinable); and
- the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior periods.

The amount of the reversal of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other assets of the unit.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.12 Impairment of non-cash-generating assets

### Identification

When the carrying amount of a non-cash-generating asset exceeds its recoverable service amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a non-cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable service amount of the asset.

Irrespective of whether there is any indication of impairment, the entity also test a non-cash-generating intangible asset with an indefinite useful life or a non-cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable service amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

### Value in use

Value in use of non-cash-generating assets is the present value of the non-cash-generating assets remaining service potential.

The present value of the remaining service potential of a non-cash-generating assets is determined using the following approach:

### Depreciated replacement cost approach

The present value of the remaining service potential of a non-cash-generating asset is determined as the depreciated replacement cost of the asset. The replacement cost of an asset is the cost to replace the asset's gross service potential. This cost is depreciated to reflect the asset in its used condition. An asset may be replaced either through reproduction (replication) of the existing asset or through replacement of its gross service potential. The depreciated replacement cost is measured as the reproduction or replacement cost of the asset, whichever is lower, less accumulated depreciation calculated on the basis of such cost, to reflect the already consumed or expired service potential of the asset.

The replacement cost and reproduction cost of an asset is determined on an "optimised" basis. The rationale is that the municipality would not replace or reproduce the asset with a like asset if the asset to be replaced or reproduced is an overdesigned or overcapacity asset. Overdesigned assets contain features which are unnecessary for the goods or services the asset provides. Overcapacity assets are assets that have a greater capacity than is necessary to meet the demand for goods or services the asset provides. The determination of the replacement cost or reproduction cost of an asset on an optimised basis thus reflects the service potential required of the asset.

### Recognition and measurement

If the recoverable service amount of a non-cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable service amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.12 Impairment of non-cash-generating assets (continued)

### Reversal of an impairment loss

The municipality assesses at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a non-cash-generating asset may no longer exist or may have decreased. If any such indication exists, the municipality estimates the recoverable service amount of that asset.

An impairment loss recognised in prior periods for a non-cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable service amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable service amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a non-cash-generating asset is recognised immediately in surplus or deficit.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the non-cash-generating asset is adjusted in future periods to allocate the non-cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

### 1.13 Employee benefits

### Short-term employee benefits

Short-term employee benefits are employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service.

Short-term employee benefits include items such as:

- wages, salaries and social security contributions;
- short-term compensated absences (such as paid annual leave and paid sick leave) where the compensation for the
  absences is due to be settled within twelve months after the end of the reporting period in which the employees
  render the related employee service;
- bonus, incentive and performance related payments payable within twelve months after the end of the reporting period in which the employees render the related service; and
- non-monetary benefits (for example, medical care, and free or subsidised goods or services such as housing, cars and cellphones) for current employees.

When an employee has rendered service to the municipality during a reporting period, the municipality recognise the undiscounted amount of short-term employee benefits expected to be paid in exchange for that service:

- as a liability (accrued expense), after deducting any amount already paid. If the amount already paid exceeds the
  undiscounted amount of the benefits, the municipality recognises that excess as an asset (prepaid expense) to the
  extent that the prepayment will lead to, for example, a reduction in future payments or a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the benefits in the cost of an asset.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs. The municipality measure the expected cost of accumulating compensated absences as the additional amount that the municipality expects to pay as a result of the unused entitlement that has accumulated at the reporting date.

The municipality recognises the expected cost of bonus, incentive and performance related payments when the municipality has a present legal or constructive obligation to make such payments as a result of past events and a reliable estimate of the obligation can be made. A present obligation exists when the municipality has no realistic alternative but to make the payments.

### Post-employment benefits

Post-employment benefits are employee benefits (other than termination benefits) which are payable after the completion of employment.

Post-employment benefit plans are formal or informal arrangements under which an municipality provides post-employment benefits for one or more employees.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.13 Employee benefits (continued)

### Multi-employer plans

The municipality classifies a multi-employer plan and/or state plans and/or composite social security programmes as a defined contribution plan or a defined benefit plan under the terms of the plan (including any constructive obligation that goes beyond the formal terms).

Where a plan is a defined contribution plan, the municipality accounts for in the same way as for any other defined contribution plan.

Where a plan is a defined benefit plan, the municipality accounts for its proportionate share of the defined benefit obligation, plan assets and cost associated with the plan in the same way as for any other defined benefit plan.

When sufficient information is not available to use defined benefit accounting for a plan, that is a defined benefit plan, the municipality accounts for the plan as if it was a defined contribution plan.

The municipality contributes to various National- and Provincial-administered defined benefit plans on behalf of its qualifying employees. These funds are multi-employer funds. The contributions to fund obligations for the payment of retirement benefits are charged against revenue in the year they become payable. These defined benefit funds are actuarially valued on the Projected Unit Credit Method basis. Deficits are recovered through lump sum payments or increased future contributions on a proportional basis from all participating municipalities.

### Post-employment benefits: Defined contribution plans

Defined contribution plans are post-employment benefit plans under which an entity pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

When an employee has rendered service to the municipality during a reporting period, the municipality recognises the contribution payable to a defined contribution plan in exchange for that service:

- as a liability (accrued expense), after deducting any contribution already paid. If the contribution already paid
  exceeds the contribution due for service before the reporting date, the municipality recognises that excess as an
  asset (prepaid expense) to the extent that the prepayment will lead to, for example, a reduction in future payments or
  a cash refund; and
- as an expense, unless another Standard requires or permits the inclusion of the contribution in the cost of an asset.

Where contributions to a defined contribution plan do not fall due wholly within twelve months after the end of the reporting period in which the employees render the related service, they are discounted. The rate used to discount reflects the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the obligation.

### Post-employment benefits: Defined benefit plans

Defined benefit plans are post-employment benefit plans other than defined contribution plans.

The municipality has an obligation to provide post-retirement health care benefits to certain of its retirees. According to the rules of the medical aid funds, with which the municipality is associated, a member (who is on the current conditions of service) on retirement, is entitled to remain a continued member of the medical aid fund, in which case the municipality is liable for a certain portion of the medical aid membership fee.

Actuarial gains and losses comprise experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred) and the effects of changes in actuarial assumptions. In measuring its defined benefit liability the municipality recognise actuarial gains and losses in surplus or deficit in the reporting period in which they occur.

Current service cost is the increase in the present value of the defined benefit obligation resulting from employee service in the current period.

Interest cost is the increase during a period in the present value of a defined benefit obligation which arises because the benefits are one period closer to settlement.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.13 Employee benefits (continued)

Past service cost is the change in the present value of the defined benefit obligation for employee service in prior periods, resulting in the current period from the introduction of, or changes to, post-employment benefits or other long-term employee benefits. Past service cost may be either positive (when benefits are introduced or changed so that the present value of the defined benefit obligation increases) or negative (when existing benefits are changed so that the present value of the defined benefit obligation decreases). In measuring its defined benefit liability the entity recognise past service cost as an expense in the reporting period in which the plan is amended.

Plan assets comprise assets held by a long-term employee benefit fund and qualifying insurance policies.

The present value of a defined benefit obligation is the present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

The return on plan assets is interest, dividends or similar distributions and other revenue derived from the plan assets, together with realised and unrealised gains or losses on the plan assets, less any costs of administering the plan (other than those included in the actuarial assumptions used to measure the defined benefit obligation) and less any tax payable by the plan itself.

The amount recognised as a defined benefit liability is the net total of the following amounts:

- the present value of the defined benefit obligation at the reporting date;
- minus the fair value at the reporting date of plan assets (if any) out of which the obligations are to be settled directly;
- plus any liability that may arise as a result of a minimum funding requirement

The amount determined as a defined benefit liability may be negative (an asset). The municipality measures the resulting asset at the lower of:

- the amount determined above: and
- the present value of any economic benefits available in the form of refunds from the plan or reductions in future
  contributions to the plan. The present value of these economic benefits is determined using a discount rate which
  reflects the time value of money.

Any adjustments arising from the limit above is recognised in surplus or deficit.

The municipality determines the present value of defined benefit obligations and the fair value of any plan assets with sufficient regularity such that the amounts recognised in the annual financial statements do not differ materially from the amounts that would be determined at the reporting date.

The municipality recognises the net total of the following amounts in surplus or deficit, except to the extent that another Standard requires or permits their inclusion in the cost of an asset:

- current service cost;
- interest cost;
- the expected return on any plan assets and on any reimbursement rights;
- actuarial gains and losses;
- past service cost;
- the effect of any curtailments or settlements; and
- the effect of applying the limit on a defined benefit asset (negative defined benefit liability).

The municipality uses the Projected Unit Credit Method to determine the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost. The Projected Unit Credit Method (sometimes known as the accrued benefit method pro-rated on service or as the benefit/years of service method) sees each period of service as giving rise to an additional unit of benefit entitlement and measures each unit separately to build up the final obligation.

In determining the present value of its defined benefit obligations and the related current service cost and, where applicable, past service cost, the municipality attributes benefit to periods of service under the plan's benefit formula. However, if an employee's service in later years will lead to a materially higher level of benefit than in earlier years, the municipality attributes benefit on a straight-line basis from:

- the date when service by the employee first leads to benefits under the plan (whether or not the benefits are conditional on further service); until
- the date when further service by the employee will lead to no material amount of further benefits under the plan, other than from further salary increases.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.13 Employee benefits (continued)

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan. The results of the valuation are updated for any material transactions and other material changes in circumstances (including changes in market prices and interest rates) up to the reporting date.

The municipality recognises gains or losses on the curtailment or settlement of a defined benefit plan when the curtailment or settlement occurs. The gain or loss on a curtailment or settlement comprises:

- any resulting change in the present value of the defined benefit obligation; and
- any resulting change in the fair value of the plan assets.

Before determining the effect of a curtailment or settlement, the municipality re-measure the obligation (and the related plan assets, if any) using current actuarial assumptions (including current market interest rates and other current market prices).

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is presented as the net of the amount recognised for a reimbursement.

The municipality offsets an asset relating to one plan against a liability relating to another plan when the entity has a legally enforceable right to use a surplus in one plan to settle obligations under the other plan and intends either to settle the obligations on a net basis, or to realise the surplus in one plan and settle its obligation under the other plan simultaneously.

### **Actuarial assumptions**

Actuarial assumptions are unbiased and mutually compatible.

Financial assumptions are based on market expectations, at the reporting date, for the period over which the obligations are to be settled.

The rate used to discount post-employment benefit obligations (both funded and unfunded) reflect the time value of money. The currency and term of the financial instrument selected to reflect the time value of money is consistent with the currency and estimated term of the post-employment benefit obligations.

Post-employment benefit obligations are measured on a basis that reflects:

- estimated future salary increases;
- the benefits set out in the terms of the plan (or resulting from any constructive obligation that goes beyond those terms) at the reporting date; and
- estimated future changes in the level of any state benefits that affect the benefits payable under a defined benefit plan, if, and only if, either:
- those changes were enacted before the reporting date; or
- past history, or other reliable evidence, indicates that those state benefits will change in some predictable manner, for example, in line with future changes in general price levels or general salary levels.

Assumptions about medical costs take account of estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs.

### Long-term service awards

The municipality has an obligation to provide long-term service allowance benefits to all of its employees. According to the rules of the long-term service allowance scheme, which the municipality instituted and operates, an employee (who is on the current conditions of service), is entitled to a cash allowance, calculated in terms of the rules of the scheme, after 10, 15, 20, 25 and 30 years of continued service.

The municipality's liability is based on the employee's rendering their services and is based on management's best estimate of the possible outlfow of economic benefits.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.13 Employee benefits (continued)

### **Termination benefits**

The municipality recognises termination benefits as a liability and an expense when the entity is demonstrably committed to either:

- terminate the employment of an employee or group of employees before the normal retirement date; or
- provide termination benefits as a result of an offer made in order to encourage voluntary redundancy.

The municipality is demonstrably committed to a termination when the entity has a detailed formal plan for the termination and is without realistic possibility of withdrawal. The detailed plan includes [as a minimum]:

- the location, function, and approximate number of employees whose services are to be terminated;
- the termination benefits for each job classification or function; and
- the time at which the plan will be implemented.

Implementation begins as soon as possible and the period of time to complete implementation is such that material changes to the plan are not likely.

Where termination benefits fall due more than 12 months after the reporting date, they are discounted using an appropriate discount rate. The rate used to discount the benefit reflects the time value of money.

In the case of an offer made to encourage voluntary redundancy, the measurement of termination benefits is based on the number of employees expected to accept the offer.

### 1.14 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating expenditure.

If the municipality has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.14 Provisions and contingencies (continued)

A constructive obligation to restructure arises only when the municipality:

- has a detailed formal plan for the restructuring, identifying at least:
  - the activity/operating unit or part of a activity/operating unit concerned;
  - the principal locations affected;
  - the location, function, and approximate number of employees who will be compensated for services being terminated;
  - the expenditures that will be undertaken; and
  - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that
  plan or announcing its main features to those affected by it.

A restructuring provision includes only the direct expenditures arising from the restructuring, which are those that are both:

- necessarily entailed by the restructuring; and
- not associated with the ongoing activities of the municipality

A contingent assets is a possible asset that arises from past events and whose existence will be confirmed only by the occurence or non-occurence of one or more uncertain future events not wholly within the control of the municipality.

A contingent liability is:

- a possible obligation that arises from past events and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the municipality; or
- a present obligation that arises from past events but is not recognisable because:
  - it is not probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation:
  - the amount of the obligation cannot be measured with sufficient reliability.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 54&55.

### Decommissioning, restoration and similar liability

Changes in the measurement of an existing decommissioning, restoration and similar liability that result from changes in the estimated timing or amount of the outflow of resources embodying economic benefits or service potential required to settle the obligation, or a change in the discount rate, is accounted for as follows:

The related asset is measured using the cost model:

- changes in the liability is added to, or deducted from, the cost of the related asset in the current period.
- the amount deducted from the cost of the asset does not exceed its carrying amount. If a decrease in the liability
  exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit.
- if the adjustment results in an addition to the cost of an asset, the entity consider whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If there is such an indication, the entity test the asset for impairment by estimating its recoverable amount or recoverable service amount, and account for any impairment loss, in accordance with the accounting policy on impairment of assets as described in accounting policy 1.11 and 1.12.

The adjusted depreciable amount of the asset is depreciated over its useful life. Therefore, once the related asset has reached the end of its useful life, all subsequent changes in the liability is recognised in surplus or deficit as they occur.

The periodic unwinding of the discount is recognised in surplus or deficit as a finance cost as it occurs.

### 1.15 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.15 Revenue from exchange transactions (continued)

### Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by the proportion that costs incurred to date bear to the total estimated costs of the transaction.

### Interest

Revenue arising from the use by others of municipality assets yielding interest, royalties and dividends or similar distributions is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised, in surplus or deficit, using the effective interest rate method.

### 1.16 Revenue from non-exchange transactions

Revenue comprises gross inflows of economic benefits or service potential received and receivable by the municipality, which represents an increase in net assets, other than increases relating to contributions from owners.

Non-exchange transactions are transactions that are not exchange transactions. In a non-exchange transaction, the municipality either receives value from anotherentity without directly giving approximately equal value in exchange, or gives value to another entity without directly receiving approximately equal value in exchange.

Stipulations on transferred assets are terms in laws or regulation, or a binding arrangement, imposed upon the use of a transferred asset by entities external to the municipality.

Restrictions on transferred assets are stipulations that limit or direct the purposes for which a transferred asset may be used, but do not specify that future economic benefits or service potential is required to be returned to the transferor if not deployed as specified.

Conditions on transferred assets are stipulations that specify that the future economic benefits or service potential embodied in the asset is required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

The taxable event is the event that the government, legislature or other authority has determined will be subject to taxation.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.16 Revenue from non-exchange transactions (continued)

Taxes are economic benefits or service potential compulsorily paid or payable to entities, in accordance with laws and or regulations, established to provide revenue to government. Taxes do not include fines or other penalties imposed for breaches of the law.

Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes.

### Recognition

An inflow of resources from a non-exchange transaction recognised as an asset is recognised as revenue, except to the extent that a liability is also recognised in respect of the same inflow.

As the municipality satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it reduces the carrying amount of the liability recognised and recognises an amount of revenue equal to that reduction.

Revenue received from conditional grants, donations and funding are recoognised as revenue to the extent that the municipality has complied with any of the criteria, conditions or obligations embodied in the agreement. To the extent that the criteria, conditions or obligations have not been met, a liability is recognised.

### Measurement

Revenue from a non-exchange transaction is measured at the amount of the increase in net assets recognised by the municipality.

When, as a result of a non-exchange transaction, the municipality recognises an asset, it also recognises revenue equivalent to the amount of the asset measured at its fair value as at the date of acquisition, unless it is also required to recognise a liability. Where a liability is required to be recognised it will be measured as the best estimate of the amount required to settle the obligation at the reporting date, and the amount of the increase in net assets, if any, recognised as revenue. When a liability is subsequently reduced, because the taxable event occurs or a condition is satisfied, the amount of the reduction in the liability is recognised as revenue.

### **Property rates**

The municipality recognises an asset in respect of taxes when the taxable event occurs and the asset recognition criteria are met.

Resources arising from taxes satisfy the definition of an asset when the municipality controls the resources as a result of a past event (the taxable event) and expects to receive future economic benefits or service potential from those resources.

Resources arising from taxes satisfy the criteria for recognition as an asset when it is probable that the inflow of resources will occur and their fair value can be reliably measured.

The municipality analyses the taxation laws to determine what the taxable events are for the various taxes levied.

The taxable event for property tax is the passing of the date on which the tax is levied, or the period for which the tax is levied, if the tax is levied on a periodic basis.

Taxation revenue is determined at a gross amount. It is not reduced for expenses paid through the tax system.

### **Transfers**

The municipality recognises an asset in respect of transfers when the transferred resources meet the definition of an asset and satisfy the criteria for recognition as an asset.

Transferred assets are measured at their fair value as at the date of acquisition.

Annual Financial Statements for the year ended 30 June 2014

### **Accounting Policies**

### 1.16 Revenue from non-exchange transactions (continued)

### **Fines**

Fines are recognised as revenue when the receivable meets the definition of an asset and satisfies the criteria for recognition as an asset

Assets arising from fines are measured at the best estimate of the inflow of resources to the municipality. Where settlement discounts or reductions in the amount payable are offered, the municipality considers past history in assessing the likelihood of these discounts or reductions being taken up by debtors.

Where the municipality collects fines in the capacity of an agent, the fine will not be revenue of the municipality.

### Collection charges and penalties

Collection charges and penalty interest is recognised when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and;
- the amount of the revenue can be measured reliably
- to the extent that there has been compliance with the relevant legal requirements (if applicable).

### Gifts and donations, including goods in-kind

Gifts and donations, including goods in kind, are recognised as assets and revenue when it is probable that the future economic benefits or service potential will flow to the municipality and the fair value of the assets can be measured reliably.

### Services in-kind

Services in-kind are not recognised.

### Concessionary loans received

A concessionary loan is a loan granted to or received by the municipality on terms that are not market related.

The portion of the loan that is repayable, along with any interest payments, is an exchange transaction and is accounted for in accordance with the Standard of GRAP on Financial Instruments. The off-market portion of the loan is a non-exchange transaction. The off-market portion of the loan that is recognised as non-exchange revenue is calculated as the difference between the proceeds received from the loan, and the present value of the contractual cash flows of the loan, discounted using a market related rate of interest.

The recognition of revenue is determined by the nature of any conditions that exist in the loan agreement that may give rise to a liability. Where a liability exists the municipality recognises revenue as and when it satisfies the conditions of the loan agreement.

### 1.17 Borrowing costs

Borrowing costs are recognised as an expense in the period in which they are incurred.

### 1.18 Accumulated surplus

The accumulated surplus represents the net difference between the total assets and the total liabilities of the municipality. Any surpluses and deficits realised during a specific financial year are credited/debited against accumulated surplus/deficit. Prior year adjustments, relating to income and expenditure, are debited/credit against accumulated surplus when retrospective adjustments are made.

Included in the accumulated surplus of the municipality, is the following reserves that are maintained in terms of specific requirements. Refer to note 19.

The Housing Development Fund:

Sections 15(5) and 16 of the Housing Act, (Act No. 107 of 1997), which came into effect on 1 April 1998, required that hte municipality maintain a separate housing operation account. This legislated separate operating account is known as the Housing Development Fund and is ring fenced within the accumulated surplus.

Annual Financial Statements for the year ended 30 June 2014

#### **Accounting Policies**

#### 1.18 Accumulated surplus (continued)

The Housing Development Fund was established in terms of the Housing Act, (Act No. 107 of 1997). Loans from national and provincial government used to finance housing selling schemes undertaken by the municipality were extinguished on 1 April 1998 and transferred to a Housing Development Fund. Housing selling schemes, both complete and in progress as at 1 April 1998, were also transferred to the Housing Development Fund. In terms of the Housing Act, all proceeds from housing developments, which include rental income and sales of houses, must be paid into the Housing Development Fund. Monies standing to the credit of the Housing Development Fund can be used only to finance housing developments within the municipal area subject to the approval of the Provincial MEC responsible for housing.

The following provisions are set for the creation and utilisation of the Housing Development Fund:

- the Housing Development Fund is cash-backed, and invested in accordance with the investment policy of the municipality;
- the proceeds in this fund are utilised for housing development in accordance with the National Housing Policy, and also for housing development projects approved by the MEC for Human Settlements:
- any contributions to or withdrawals from the fund are shown as transfers within accumulated surplus in the statement
  of changes in net assets; and
- interest earned on the investment of the fund is disclosed as interest received in the statement of financial performance.

#### Capital Replacement Reserve

The Capital Replacement Reserve is a reserve to finance future capital expenditure and is fully invested in ring fenced financial instruments. The Capital Replacement Reserve is ring fenced and included within accumulated surplus.

#### **Donations and Public Contributions**

The Donations and Public Contributions Reserve is a reserve to finance only certain approved future expenditure and is fully invested in ring fenced financial instruments. The Donations and Public Contributions Reserve is ring fenced and included within accumulated surplus.

#### 1.19 Valua Added Tax (VAT)

The municipality is registered with the South African Revenue Services (SARS) for VAT on the payments basis, in accordance with Section 15(2) of the VAT Act (Act No. 89 of 1991).

#### 1.20 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year.

#### 1.21 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.22 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.23 Irregular expenditure

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the municipality's supply chain management policy. Irregular expenditure excludes unauthorised expenditure.

Annual Financial Statements for the year ended 30 June 2014

#### **Accounting Policies**

#### 1.23 Irregular expenditure (continued)

Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance. The expenditure is classified in accordance with the nature of the expense.

#### 1.24 Budget information

The approved budget is prepared on the accrual basis and presented by economic classification linked to performance outcome objectives.

The approved budget covers the fiscal period from 2013/07/01 to 2014/06/30.

The budget for the economic entity includes all the entities approved budgets under its control.

The annual financial statements and the budget are on the same basis of accounting. The actual financial statement information is therefore presented on a comparable basis to the budget information. The comparison between the budgeted and actual information for the reporting period have been included in the Statement of comparison of budget and actual amounts.

Comparative information is not required.

#### 1.25 Related parties

The municipality operates in an economic sector currently dominated by entities directly or indirectly owned by the South African Government. As a consequence of the constitutional independence of the three spheres of government in South Africa, only entities within the local sphere of government are considered to be related parties.

Management are those persons responsible for planning, directing and controlling the activities of the municipality, including those charged with the governance of the municipality in accordance with legislation, in instances where they are required to perform such functions.

Management is defined as the Council, the Municipal Manager, Chief Financial Officer and all other managers reporting directly to the Municipal Manager or as designated by the Municipal Manager.

Close members of the family of a person are considered to be those family members who may be expected to influence, or be influenced by, that management in their dealings with the municipality.

Only transactions with related parties not at arm's length or not in the ordinary course of business are disclosed.

#### 1.26 Commitments

Items are classified as commitments where the municipality commits itself to future transactions that will normally result in the outflow of resources.

Commitments are not recognised in the statement of financial position as a liability, but are included in the disclosure notes in the following cases:

- approved contracted commitments;
- where the expenditure have been approved and the contract awarded;
- where disclosure is required by a specific standard of GRAP.

#### 1.27 Grants in aid

The municipality transfers money to individuals, organisations and other sectors of government from time to time. When making these transfers, the municipality does not:

- receive any goods or services directly in return, as would be expected in a purchase or sale transaction;
- expect to be repaid in future;
- expect a financial return, as would be expected from an investment.

These transfers are recognised in the statement of financial performance as expenses in the period that the events giving rise to the transfer occurred.

Annual Financial Statements for the year ended 30 June 2014

#### **Accounting Policies**

#### 1.28 Events after the reporting date

Events after the reporting date are those events, both favourable and unfavourable, that occur between the reporting date and the date when the financial statements are authorised for issue.

Two types of events can be identified:

- those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date);
- those that are indicative of conditions that arose after the reporting date (non-adjusting events after the reporting date).

Adjusting events after the reporting date have been accounted for in the annual financial statements and non-adjusting events after the reporting date have been disclosed in the notes to the annual financial statements. Refer to note 45.

#### 1.29 Going concern assumption

These annual financial statements have been prepared based on the expectation that the municipality will continue to operate as a going concern for at least the next 12 months.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

Figures in Rand 2014 2013

#### 2. New standards and interpretations

#### 2.1 Standards and interpretations effective and adopted in the current year

In the current year, the municipality has adopted the following standards and interpretations that are effective for the current financial year and that are relevant to its operations:

#### IGRAP16: Intangible assets website costs

The interpretation deals with the treatment of the municipality's own website. It concludes that the municipality's own website that arises from development and is for internal or external access is an internally generated intangible asset that is subject to the requirements of the Standard of GRAP on Intangible Assets.

A website arising from development will be recognised as an intangible asset if, and only if, in addition to complying with the general requirements described in the Standard of GRAP on Intangible Assets for recognition and initial measurement, the municipality can satisfy the requirements in paragraph .54, which in particular requires the entity to be able to demonstrate how its website will generate probable future economic benefits or service potential.

If the municipality is not able to demonstrate how a website developed solely and primarily for providing information about its own products and services will generate probable future economic benefits or service potential, all expenditure on developing such a website will be recognised as an expense when incurred.

A website that is recognised as an intangible asset under this interpretation will be measured after initial recognition by applying the requirements in the Standard of GRAP on Intangible Assets.

The Interpretation must be applied retrospectively.

The effective date of the interpretation is for years beginning on or after 01 April 2013.

The municipality has adopted the amendment for the first time in the 2014 annual financial statements.

It is unlikely that the amendment will have a material impact on the municipality's annual financial statements.

#### IGRAP1 (as revised 2012): Applying the probability test on initial recognition of revenue

This interpretation of the now addresses the manner in which an entity applies the probability test on initial recognition of both:

- (a) exchange revenue in accordance with the Standard of GRAP on Revenue from Exchange Transactions and
- (b) non-exchange revenue in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers).

This interpretation supersedes the interpretation: Applying the Probability Test on Initial Recognition of Exchange Revenue issued in 2009.

The effective date of the amendment is for years beginning on or after 01 April 2013.

The municipality has adopted the amendment for the first time in the 2014 annual financial statements.

The expected impact of the amendment is an increase in revenue from fines with a related increase in receivables from non-exchange transactions. The increase in receivables from non-exchange transactions may require additional impairment allowance for these receivables.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

#### 2.2 Standards and Interpretations early adopted

The municipality has chosen to early adopt the following standards and interpretations:

#### GRAP 5 (revised 2013): Borrowing Costs

Benchmark treatment is to recognise borrowing costs as an expense.

Alllowed alternative is to capitalise borrowing costs if it is attributable to the acquisition, construction or production of a qualifying asset. All other instances, expense borrowing costs.

Amendments are to be applied prospectively.

The effective date of the amendment is for years beginning on or after 01 April 2014.

The municipality has early adopted the amendment for the first time in the 2014 annual financial statements.

The impact of the amendment is not material.

#### **GRAP 100 (revised 2013): Discontinued Operations**

All accounting, presentation and disclosure requirements with regards to non-current assets held for sale (or disposal groups) have been deleted.

Will no longer be required to reclassify assets as held for sale. GRAP 100 now only deals with discontinued operations.

Certain disclosure must be made if, at the reporting date, management has taken a decision to dispose of a significant asset or a group of assets and liabilities. Will fall under the Standard of GRAP on Presentation of Financial Statements.

Measurement requirements are to be applied prospectively and presentation and disclosure requirements are to be applied retrospectively.

The effective date of the amendment is for years beginning on or after 01 April 2014.

The municipality has early adopted the amendment for the first time in the 2014 annual financial statements.

The impact of the amendment is not material.

#### 2.3 Standards and interpretations issued, but not yet effective

The municipality has not applied the following standards and interpretations, which have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2014 or later periods:

#### GRAP 105: Transfers of functions between entities under common control

The objective of this Standard is to establish accounting principles for the acquirer and transferor in a transfer of functions between entities under common control.

A transfer of functions between entities under common control is a reorganisation and / or reallocation of functions between entities that are ultimately controlled by the same entity before and after a transfer of functions.

In the event of a transfer of functions between entities under common control, the assets and liabilities should be recognised (by the acquirer) at their carrying amounts and should be derecognised (by the transferor) at their carrying amounts.

The difference between the amount of consideration paid or received, if any, and the carrying amounts of assets and liabilities should be recognised in accumulated surplus / (deficit).

Specific disclosures are required when there is a transfer of functions between entities under common control.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

The effective date of the standard is for years beginning on or after 01 April 2015.

The municipality expects to adopt the standard for the first time once it becomes effective.

It is unlikely that the amendment will have a material impact on the municipality's annual financial statements.

#### GRAP 106: Transfers of functions between entities not under common control

The objective of this Standard is to establish accounting principles for the acquirer in a transfer of functions between entities not under common control.

A transfer of functions between entities not under common control is a reorganisation and / or reallocation of functions between entities that are not ultimately controlled by the same entity before and after a transfer of functions.

In the event of a transfer of functions between entities not under common control, the assets and liabilities should be recognised (by the acquirer) at their acquisition date fair values.

The difference between the amount of consideration paid, if any, and the carrying amounts of assets acquired and liabilities assumed should be recognised in accumulated surplus / (deficit).

For a transfer of functions between entities not under common control there are some specific recognition and measurement principles and exceptions to the recognition and measurement principles.

Specific disclosures are required when there is a transfer of functions between entities not under common control.

The effective date of the standard is for years beginning on or after 01 April 2015.

The municipality expects to adopt the standard for the first time once it becomes effective.

It is unlikely that the amendment will have a material impact on the municipality's annual financial statements.

#### **GRAP 107: Mergers**

The objective of this standard is to establish accounting principles for the combined entity and combining entities in a merger.

A merger is where a new combined entity is started, acquirer can be identified and the conbining entities do not have any control over the combined entity.

In the event of a merger, the assets and liabilities should be recognised (by the combined entity) at their carrying amounts and should be derecognised (by the combining entities) at their carrying amounts.

The difference between the carrying amounts of assets and liabilities should be recognised in accumulated surplus / (deficit).

Specific disclosures are required when there is a merger.

The effective date of the standard is for years beginning on or after 01 April 2015.

The municipality expects to adopt the standard for the first time once it becomes effective.

It is unlikely that the amendment will have a material impact on the municipality's annual financial statements.

#### **GRAP 20: Related parties**

The objective of this standard is to ensure that a reporting entity's annual financial statements contain the disclosures necessary to draw attention to the possibility that its financial position and surplus or deficit may have been affected by the existence of related parties and by transactions and outstanding balances with such parties.

The municipality (in this standard referred to as the reporting entity)applies this standard in:

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

- identifying related party relationships and transactions;
- identifying outstanding balances, including commitments, between an entity and its related parties;
- identifying the circumstances in which disclosure of the items in (a) and (b) is required; and
- determining the disclosures to be made about those items.

This standard requires disclosure of related party relationships, transactions and outstanding balances, including commitments, in the consolidated and separate financial statements of the reporting entity in accordance with the Standard of GRAP on Consolidated and Separate Financial Statements. This standard also applies to individual annual financial statements.

Disclosure of related party transactions, outstanding balances, including commitments, and relationships with related parties may affect users' assessments of the financial position and performance of the reporting entity and its ability to deliver agreed services, including assessments of the risks and opportunities facing the entity. This disclosure also ensures that the reporting entity is transparent about its dealings with related parties.

The standard states that a related party is a person or an entity with the ability to control or jointly control the other party, or exercise significant influence over the other party, or vice versa, or an entity that is subject to common control, or joint control. As a minimum, the following are regarded as related parties of the reporting entity:

- A person or a close member of that person's family is related to the reporting entity if that person:
  - has control or joint control over the reporting entity;
  - has significant influence over the reporting entity;
  - is a member of the management of the entity or its controlling entity.
- An entity is related to the reporting entity if any of the following conditions apply:
  - the entity is a member of the same economic entity (which means that each controlling entity, controlled entity and fellow controlled entity is related to the others);
  - one entity is an associate or joint venture of the other entity (or an associate or joint venture of a member of an economic entity of which the other entity is a member);
  - both entities are joint ventures of the same third party;
  - one entity is a joint venture of a third entity and the other entity is an associate of the third entity;
  - the entity is a post-employment benefit plan for the benefit of employees of either the entity or an entity related to the entity. If the reporting entity is itself such a plan, the sponsoring employers are related to the entity;
  - the entity is controlled or jointly controlled by a person identified in (a); and
  - a person identified in (a)(i) has significant influence over that entity or is a member of the management of that entity (or its controlling entity).

The standard states that related party transaction is a transfer of resources, services or obligations between the reporting entity and a related party, regardless of whether a price is charged.

The standard elaborates on the definitions and identification of:

- Close member of the family of a person;
- Management;
- Related parties;
- · Remuneration; and
- Significant influence

The standard sets out the requirements, inter alia, for the disclosure of:

- control:
- related party transactions; and
- remuneration of management

Only transactions with related parties where the transactions are not concluded within normal operating procedures or on terms that are not no more or no less favourable than the terms it would use to conclude transactions with another entity or person are disclosed.

The standard requires that remuneration of management must be disclosed per person and in aggregate.

The standard has been approved by the Accounting Standards Board but its effective date has not yet been determined by the Minister of Finance.

The municipality expects to adopt the standard for the first time once it becomes effective.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

#### **GRAP32: Service Concession Arrangements: Grantor**

The standard applies to a contractual arrangement between a grantor and an operator in which the operator uses the service concession asset to provide a mandated function on behalf of the grantor for a specified period of time. The operator providing the mandated function on behalf of the grantor can either be a private party or another public sector entity. The standard applies to the grantor only.

PPP agreements that are governed and regulated in terms of the PFMA and MFMA, are some of the arrangements that fall within the scope of GRAP 32. For any other arrangements that meet the control criteria as set out in paragraph .07 of GRAP 32 the principles in the standard on accounting for such arrangements will apply.

An asset provided by the operator, or an upgrade to an existing asset, is recognised as a service concession asset with a corresponding liability, being the performance obligation, if certain criteria and conditions are met.

The standard has been approved by the Accounting Standards Board but its effective date has not yet been determined by the Minister of Finance.

The municipality expects to adopt the standard for the first time once it becomes effective.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

#### **GRAP108: Statutory Receivables**

GRAP 108 only deals with those receivables that arise from legislation or an equivalent means, such as regulations, bylaws or other documents issued in terms of legislation, such as ministerial orders and cabinet or municipal council decisions. Therefore in order to be statutory in nature specific legislation should require the municipality to undertake the transactions, such as outlining who should be taxed and at what rates and amounts.

Statutory receivables are not contractual receivables, the latter of which would normally meet the definition of a financial asset and will then be within the scope of the Standard of GRAP on Financial Instruments. Statutory receivables are not voluntarily entered into as with contractual receivables because they arise as a result of specific legislative requirements.

Statutory receivables are initially measured at their transaction amount and subsequently using the cost method.

Under the cost method, the initial measurement of the receivable is changed subsequent to initial recognition to reflect any:

- interest or other charges that may have accrued on the receivable (where applicable);
- impairment losses; and
- amounts derecognised.

Specific disclosures are required for statutory receivables.

The standard has been approved by the Accounting Standards Board but its effective date has not yet been determined by the Minister of Finance.

The municipality expects to adopt the standard for the first time once it becomes effective.

The impact of this standard is currently being assessed.

#### IGRAP17: Service Concession Arrangements where a Grantor Controls a Significant Residual Interest in an Asset

This interpretation provides guidance to the grantor where:

- it has entered into a service concession arrangement, but only controls, through ownership, beneficial entitlement or otherwise, a significant residual interest in a service concession asset at the end of the arrangement, where the arrangement does not constitute a lease.

Grantor recognises its right to receive the residual interest (i.e. a receivable) in the service concession asset at the commencement of the arrangement.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

Value of the receivable (the right to the residual interest in the asset), at the end of the service concession arrangement, should reflect the value of the service concession asset as if it were already in the age and in the condition expected at the end of the service concession arrangement.

Grantor recognises its performance obligation for granting the operator access to the service concession asset in accordance with the substance of arrangement.

The interpretation has been approved by the Accounting Standards Board but its effective date has not yet been determined by the Minister of Finance.

The municipality expects to adopt the interpretation for the first time once it becomes effective.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

#### 2.4 Standards and interpretations not yet effective or relevant

The following standards and interpretations have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2014 or later periods but are not relevant to its operations:

#### **GRAP 18: Segment Reporting**

Segments are identified by the way in which information is reported to management, both for purposes of assessing performance and making decisions about how future resources will be allocated to the various activities undertaken by the municipality. The major classifications of activities identified in budget documentation will usually reflect the segments for which an entity reports information to management.

Segment information is either presented based on service or geographical segments. Service segments relate to a distinguishable component of an entity that provides specific outputs or achieves particular operating objectives that are in line with the municipality's overall mission. Geographical segments relate to specific outputs generated, or particular objectives achieved, by an entity within a particular region.

The standard has been approved by the Accounting Standards Board but its effective date has not yet been determined by the Minister of Finance.

The municipality expects to adopt the interpretation for the first time once it becomes effective.

The adoption of this standard is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

#### **Notes to the Annual Financial Statements**

2013	2014	Figures in Rand
		3. Operating lease asset
5 137	10 399	Opening balance
5 262	1 475	Operating lease receipts effected
10 399	11 874	
		Operating lease asset - current and non-current portion
-	2 501	Current portion to be realised within 12 months
10 399	9 373	Non-current portion
10 399	11 874	

Refer to note 41 for future minimum lease receipts.

#### Intangible assets

		2014			2013	
	Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated amortisation and accumulated impairment	Carrying value
Computer software	895 195	(551 838)	343 357	974 803	(440 507)	534 296
Reconciliation of intangible a	ssets - 2014					
		Opening balance	Additions	Disposals	Amortisation	Total
Computer software		534 296	-	-	(190 939)	343 357
Reconciliation of intangible a	ssets - 2013					
		Opening balance	Additions	Disposals	Amortisation	Total
Computer software		756 078	-	-	(221 782)	534 296

#### Pledged as security

None of the above intangible assets are pledged as security.

Non core fully amortised intangible assets still in use (Gross carrying amount)

Computer software 8 831

#### Register available for inspection

A register containing the information as required by Section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

#### **Notes to the Annual Financial Statements**

Figures in Rand					2014	2013
5. Investment property						
		2014			2013	
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Land and buildings	9 379 080	(4 938 667)	4 440 413	9 379 080	(4 815 200)	4 563 880
Reconciliation of investment	property - 2014					
		Opening balance	Additions	Disposals	Depreciation	Total
Land and buildings		4 563 880	-	-	(123 467)	4 440 413
Reconciliation of investment	property - 2013					
		Opening balance	Additions	Disposals	Depreciation	Total
Land and buildings		4 934 280	-	-	(370 400)	4 563 880
Details of investment property	/					
Investment property consists of:						
- Land					3 823 080	3 823 080
- Buildings					5 556 000	5 556 000
- Accumulated depreciation on I	ouildings				(4 938 667)	(4 815 200
Pledged as security						
None of the above investment p	roperties have be	en pledged as s	ecurity.			
Other disclosures						
Rental revenue from investment Direct operating expenses - incl		rental revenue			734 594 174 577	767 008 373 762
All of the municipality's investment	ent properties are	held under freeh	nold interest.			

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
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#### Property, plant and equipment

		2014			2013	_
	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value	Cost / Valuation	Accumulated depreciation and accumulated impairment	Carrying value
Land	37 702 716	-	37 702 716	37 688 016	-	37 688 016
Buildings	9 326 775	(6 468 945)	2 857 830	9 326 775	(6 188 632)	3 138 143
Furniture and equipment	3 496 717	(2 537 402)	959 315	3 271 681	(2 249 830)	1 021 851
Motor vehicles	3 754 924	(2 397 021)	1 357 903	3 789 163	(1 986 016)	1 803 147
Infrastructure	174 115 770	(89 584 923)	84 530 847	162 001 054	(83 970 680)	78 030 374
Community	19 474 569	(12 064 320)	7 410 249	19 534 069	(11 592 141)	7 941 928
Refuse site	3 997 082	(757 213)	3 239 869	4 449 547	(552 083)	3 897 464
Assets under construction	8 630 661	-	8 630 661	11 310 848	-	11 310 848
Housing schemes	2 955 500	(2 068 850)	886 650	2 955 500	(1 921 075)	1 034 425
Total	263 454 714	(115 878 674)	147 576 040	254 326 653	(108 460 457)	145 866 196

# Notes to the Annual Financial Statements

Figures in Rand

# Property, plant and equipment (continued) 9

Reconciliation of property, plant and equipment - 2014

	Opening	Additions	Disposals	Transfers	Other	Depreciation	Impairment loss	Total
Land	37 688 016	1	1	1	14 700	1 6	1	702
Buildings	3 138 143	1 (	1	1	•	(280 313)	1	2 857 830
Furniture and equipment	1 021 851	225 486	•	•	•	(288 022)	•	959 315
Motor vehicles	1 803 147	1	•	•	1	(445 244)	1	1 357 903
Infrastructure	78 030 374	1	(43561)	12 276 416	•	(5.586675)	(145707)	84 530 847
Community	7 941 928	•		•	•	(531679)		7 410 249
Refuse site	3 897 464	•	•	•	(452465)	(205130)	•	3 239 869
Assets under construction	11 310 848	9 997 832	(16 900)	(12276416)	(384 703)		•	8 630 661
Housing schemes	1 034 425	1	1		1	(147775)	•	886 650
	145 866 196	10 223 318	(60 461)		(822 468)	(7 484 838)	(145 707)	147 576 040
Reconciliation of property, plant and equipment - 2013								
	Opening balance	Additions	Disposals	Transfers	Other movements	Depreciation	Impairment loss	Total
Land	37 688 016	1	•	1	1	•	1	37 688 016
Buildings	3 420 938	•	•	•	•	(282 795)	•	3 138 143
Furniture and equipment	1 113 759	231 317	•	•	•	$(323\ 225)$	•	1 021 851
Motor vehicles	1 600 300	•	•	•	580 636	(377789)	•	1 803 147
Infrastructure	81 174 157	1	(110765)	2 494 036	1	(5.527.054)	1	78 030 374
Community	8 308 615	1	1	173 347	1	$(540\ 034)$	•	7 941 928
Refuse site	4 003 096	1	•	•	42 435	(148 067)	•	3 897 464
Assets under construction	3 847 350	10 130 881	1	(2 667 383)	1	•	•	11 310 848
Housing schemes	1 182 200	1	-	-	1	(147 775)	-	1 034 425

# Pledged as security

None of the above assets are pledged as security.

145 866 196

(7 346 739)

623 071

(110765)

10 362 198

142 338 431

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
6. Property, plant and equipment (continued)		
Details on other movements		
Assets received as donation (refer to Note 28) Change in environmental rehabilitation provision asset (refer to Note 16) Water meters transferred to inventory (Note 11)	14 700 (452 465) (384 703)	580 636 42 435
	(822 468)	623 071
Other information		
Property, plant and equipment fully depreciated and still in use (Gross carrying amount)		
Buildings	20 800	20 800
Furniture and equipment	1 514 523	1 186 205
Motor vehicles	30 334	-
Infrastructure	1 656 326	1 559 071
Community	146 082	146 082
	3 368 065	2 912 158

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

#### Heritage assets

		2014			2013	
	Cost / Valuation	Accumulated impairment losses	Carrying value	Cost / Valuation	Accumulated impairment losses	Carrying value
Public statues	43 354	-	43 354	43 354	-	43 354

#### Pledged as security

None of the above heritage assets are pledged as security.

#### **Notes to the Annual Financial Statements**

2014	2013
2 050 543 890 7 771 231	7 009 531 148 7 421 401
8 317 171	7 959 558
	543 890 7 771 231

For the purposes of the statement of financial position and the cash flow statement, cash and cash equivalents include cash on hand, cash in banks and investments in Money Market instruments, net of outstanding bank overdrafts.

Call deposits are investments with a maturity period of less than three months and earn interest at rates varying from 4% per

Deposits of R2 261 681 (2013: R2 258 915) are ring-fenced and attributable to the Capital Replacement Reserve (Note 20).

#### The municipality had the following bank accounts

Account number / description	Bank	statement bala	inces	Ca	ash book baland	es
	30 June 2014	30 June 2013	30 June 2012	30 June 2014	30 June 2013	30 June 2012
ABSA Laingsburg - Current Account - 2540140874	576 646	494 014	1 624 857	543 889	531 148	945 479
ABSA Laingsburg - Call Account - 5064314329	3 248 935	3 119 151	4 923 814	3 248 935	3 119 151	4 923 814
Standard Bank - Money Market Call Account - 288704800 ABSA Laingsburg - Traffic Fines Sweeping Account - 4074336029	4 522 297	4 302 249	4 131 149	4 522 297	4 302 249	4 131 149
Total	8 347 878	7 915 414	10 679 820	8 315 121	7 952 548	10 000 442
9. Receivables from exchang	ge transactions					

Total	0 0 41 010	7 0 10 4 14	10 010 020	0010121	7 002 040	10 000 442
9. Receivables from exchang	e transactions					
Gross balances						
Electricity					785 508	703 219
Water					829 049	739 431
Sewerage					1 044 004	889 478
Refuse					596 855	572 252
Housing rental					281 252	188 816
				_	3 536 668	3 093 196
Less: Allowance for impairment	i					
Electricity					(190 443)	(191 040)
Water					(599 292)	(498 393)
Sewerage					(780 070)	(627 015)
Refuse					(427 279)	(356 290)
Housing rental					(176 879)	(91 413)
				_	(2 173 963)	(1 764 151)
Net balance						
Electricity					595 065	512 179
Water					229 757	241 038
Sewerage					263 934	262 463
Refuse					169 576	215 962
Housing rental					104 373	97 403
				_	1 362 705	1 329 045

#### **Notes to the Annual Financial Statements**

Figur	es in Rand	2014	2013
9.	Receivables from exchange transactions (continued)		
Elect	tricity		
	ent (0 -30 days)	483 046	501 792
	60 days	20 072	12 287
	90 days	27 443	12 202
	120 days	38 509	13 533
	0 days : Allowance for impairment	216 438 (190 443)	163 405 (191 040)
LCSS.	. Allowance for impairment	595 065	512 179
			312 173
Wate			
	ent (0 -30 days)	103 750	90 526
	60 days	25 704 26 417	35 953
	90 days 120 days	26 417 23 381	31 411 31 400
	0 days	649 797	550 141
	: Allowance for impairment	(599 292)	(498 393)
		229 757	241 038
Sowe	orago		
	erage ent (0 -30 days)	77 188	95 280
	60 days	35 165	43 192
61 - 9	90 days	35 750	39 132
	120 days	34 052	40 011
	0 days	861 849	671 863
Less:	: Allowance for impairment	(780 070)	(627 015)
		263 934	262 463
Refu			
	ent (0 -30 days)	91 815	102 595
	60 days	17 319	26 393
	90 days	20 409	22 605 23 096
	120 days 0 days	19 979 447 333	397 563
	: Allowance for impairment	(427 279)	(356 290)
		169 576	215 962
	sing rental ent (0 -30 days)	45 769	42 490
31 - 6	60 days	12 445	9 868
	90 days	16 775	13 742
	120 days	12 576	7 919
	0 days	193 687	114 797
LUSS.	: Allowance for impairment	(176 879)	(91 413)
		104 373	97 403

#### **Notes to the Annual Financial Statements**

Figu	ires in Rand	2014	2013
9.	Receivables from exchange transactions (continued)		
Sun	nmary of receivables by customer classification		
	sumers		
	rent (0 -30 days) 60 days	359 283 80 956	481 418 112 867
	90 days	99 937	103 638
	120 days	87 806	106 934
	20 days	1 953 806	1 726 524
Less	s: Allowance for impairment	(1 856 481) <b>725 307</b>	(1 557 231) <b>974 150</b>
			974 150
	sinesses	206 700	220 224
	rent (0 -30 days) 60 days	386 708 18 714	239 334 5 679
	90 days	19 203	7 456
	120 days	8 119	5 679
	20 days	203 683 (174 070)	114 033
LES	s: Allowance for impairment	462 357	(101 576) <b>270 605</b>
	ustry	40.400	40.470
	rent (0 -30 days) 60 days	18 198 2 103	16 476
	s: Allowance for impairment	-	-
	·	20 301	16 476
Mur	nicipal		
	20 days	144	144
	s: Allowance for impairment	(144)	(144)
			-
	vernment		
	rent (0 -30 days)	24 924	44 549
61 -	60 days 90 days	8 860 4 111	5 334 8 838
91 -	120 days	30 549	3 659
	20 days	185 718	135 897
Less	s: Allowance for impairment	(121 524)	(101 002)
		132 638	97 275
	itutions		4.040
	rent (0 -30 days) 60 days	89 89	1 613 900
	90 days	89	713
91 -	120 days	89	1 613
	20 days	4 387	6 739
Less	s: Allowance for impairment	(4 209)	(810)
		534	10 768

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
Receivables from exchange transactions (continued)		
Churches		
Current (0 -30 days)	8 997	9 314
31 - 60 days	1 977	1 729
61 - 90 days 91 - 120 days	1 321 1 321	1 113
> 120 days	12 697	_
Less: Allowance for impairment	(10 030)	-
	16 283	12 156
Municipal officials		
Current (0 -30 days)	280	2 717
31 - 60 days	280	2 679
61 - 90 days	280	387
91 - 120 days	280	239
> 120 days Less: Allowance for impairment	8 159 (7 504)	3 866 (3 388)
Less. Allowance for impairment		
	1 775	6 500
Councillors		
Current (0 -30 days)	3 097	2 683
Less: Allowance for impairment	<u>-</u>	
	3 097	2 683
Vacant Land		
Current (0 -30 days)	412	881
31 - 60 days Less: Allowance for impairment	-	809 -
	412	1 690
Reconciliation of allowance for impairment		
Balance at beginning of the year	(1 764 151)	(1 388 866)
Contributions to allowance	(409 812)	(375 285)
Sundry receivables	(2 173 963)	(1 764 151)

#### Credit quality of receivables from exchange transactions

The credit quality of receivables from exchange transactions that are neither past due nor impaired can be assessed by reference to external credit ratings (if available) or to historical information about counterparty default rates.

#### Receivables from exchange transactions past due but not impaired

At 30 June 2014, R 496 780 (2013: R 513 926) of receivables from exchange transactions were past due but not impaired.

The ageing of amounts past due but not impaired is as follows:

1 month past due	93 390	108 004
2 months past due	108 855	100 497
3 months past due	294 535	305 425

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013

#### Receivables from exchange transactions (continued)

#### Receivables from exchange transactions impaired

As of 30 June 2014, receivables from exchange transactions of R 409 812 (2013: R 375 285) were impaired and provided for.

The amount of the allowance was R 2 173 962 as of 30 June 2014 (2013: R 1 764 151).

The ageing of these loans is as follows:

3 to 6 months Over 6 months	63 040 2 110 922	75 306 1 688 845
10. Receivables from non-exchange transactions		
Fines Government grants and subsidies Assessment rates Less: Allowance for impairment Sundry receivables Sundry deposits	14 283 838 467 762 2 621 830 (14 610 302) 715 936 45 385 3 524 449	604 491 2 052 914 (2 002 544) 669 414 40 140 1 364 415
Assessment rates: Gross balance Current 31 - 60 days 61 - 90 days 91 - 120 days > 120 days	6 922 19 638 18 150 17 709 2 559 411 <b>2 621 830</b>	6 919 14 199 12 016 11 980 2 007 800 <b>2 052 914</b>
Assessment rates: Allowance for impairment Current 31 - 60 days 61 - 90 days 91 - 120 days > 120 days	(353) (3 776) (3 460) (3 366) (2 520 143) (2 531 098)	(4 294) (3 785) (3 614) (1 990 851) (2 002 544)
Assessment rates: Net balance Current 31 - 60 days 61 - 90 days 91 - 120 days > 120 days	6 568 15 862 14 691 14 343 39 268 <b>90 732</b>	6 919 9 904 8 232 8 365 16 950 <b>50 370</b>

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
10. Receivables from non-exchange transactions (continued)		
Fines: Gross balance		
Current	1 561 841	-
31 - 60 days	1 415 632	-
61 - 90 days	2 028 578	-
91 - 120 days	1 902 800	-
> 120 days	7 374 986	-
	14 283 837	-
Fines: Allowance for impairment		
Current	(1 320 779)	_
31 - 60 days	(1 197 137)	_
61 - 90 days	(1 715 478)	-
91 - 120 days	(1 609 113)	-
> 120 days	(6 236 697)	-
	(12 079 204)	-
Fines: Net balance		
Current	241 062	_
31 - 60 days	218 495	-
61 - 90 days	313 100	_
91 - 120 days	293 687	-
> 120 days	1 138 290	-
	2 204 634	-

#### Credit quality of receivables from non-exchange transactions

The credit quality of receivables from non-exchange transactions that are neither past due nor impaired can be assessed by reference to external credit ratings (if available) or to historical information about counterparty default rates.

#### Receivables from non-exchange transactions past due but not impaired

At 30 June 2014, receivables from non-exchange transactions of R 1 754 007 (2013: R 42 833) were past due but not considered to be impaired.

The ageing of amounts past due but not impaired are as follows:

1 month past due	316 355	9 818
2 months past due	295 832	8 158
3 months past due	1 141 820	24 857

#### Receivables from non-exchange transactions impaired

As of 30 June 2014, other receivables from non-exchange transactions of R 12 607 758 (2013: R -) were impaired and provided for.

The amount of the allowance for impairment was R 14 610 302 as of 30 June 2014 (2013: R 2 002 544).

The ageing of these receivables are as follows:

0 to 3 months	4 240 983	8 079
3 to 6 months	4 219 751	10 153
Over 6 months	6 149 568	1 984 312

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
10. Receivables from non-exchange transactions (continued)		
Reconciliation of allowance for impairment of receivables from non-exchange	ange transactions	
Opening balance	(2 002 544)	(2 184 653)
Impairment allowance - Assessment rates	(528 554)	-
Impairment allowance - Fines Unused amounts reversed	(12 079 204)	182 109
Shabba ambanto reversoa	(14 610 302)	(2 002 544)
44 Inventorio		
11. Inventories		
Building materials	328 501	328 501
Consumable stock	548 785	610 321
Electric cable	243 700	243 700
Pre-paid electricity meters	71 489	80 325
Pre-paid water meters RDP houses	371 371	000 075
Water	4 114 426 19 703	908 875 20 717
water	5 697 975	2 192 439
	-	
Inventory pledged as security		
No inventory was pledged as security.		
12. Long-term receivables from exchange transactions		
Housing - Self build	123 046	113 110
Less: Allowance for impairment	(118 825)	(108 844)
Current portion transferred to current liabilities	(4 221)	(4 266)
As from 1 January 2006 no loan agreements are entered into for the sale of over the remaining period of the individual loan agreements entered into.	houses. The outstanding loans will	be recovered
Housing - Self build: Gross balances Current	1 273	1 337
31 - 60 days	978	1 153
61 - 90 days	884	946
91 - 120 days	911	1 007
> 120 days	119 000	108 667
	123 046	113 110
Hausing Calf huilds Allaugung for impairment		
Housing - Self build: Allowance for impairment Current	(376)	(368)
31 - 60 days	(244)	(368)
01 - 00 uavs	(265)	(368)
	(200)	
61 - 90 days	(320)	(368)
61 - 90 days 91 - 120 days	(320) (117 620)	(368) (107 372)
61 - 90 days 91 - 120 days > 120 days		

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
12. Long-term receivables from exchange transactions (continued)		
Housing - Self build: Net balances		
Current	896	969
31 - 60 days	734	785
61 - 90 days	619	578
91 - 120 days	591	639
> 120 days	1 381	1 295
	4 221	4 266
Reconciliation of allowance for impairment of long-term receivables from exchange transactions		
Opening balance	(108 844)	(84 519)
Impairment - current year	(9 981)	(24 325)
	(118 825)	(108 844)
13. VAT receivable		
VAT receivable	353 420	1 387 004

The municipality is registered for VAT on the payments basis.

All VAT returns were submitted throughout the year.

No interest is payable to SARS if the VAT is paid timeously, but interest for late payments is charged in accordance withe the provisions of the VAT act. The municipality has financial risk policies in place to ensure that payments are affected before the due date.

#### 14. Payables from exchange transactions

Trade payables	1 783 273	2 415 225
Payments received in advanced	26 938	29 247
Salary related amounts accrued	203 582	282 593
Accrued leave pay	621 096	509 358
Deposits received	61 931	71 357
Receivables in credit	300 624	228 915
Thirteenth cheque	284 570	234 894
	3 282 014	3 771 589

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
15. Unspent conditional grants and receipts		
Unspent conditional grants and receipts comprises of:		
Equitable Share	-	-
Municipal Infrastructure Grant	-	-
Financial Management Grant	-	-
Municipal Systems Improvement Grant	-	-
Expanded Public Works Programme	-	-
Kick-abouts Grant	-	-
Community Workers Development	-	1 106
Provincial: Library Services	-	-
Management Support Grant	500 000	-
Financial Management Support Grant	207 536	-
Provincial: Municipal Finance Improvement Program Maintenance of Proclaimed Roads	796 437	-
Matjiesfontein UISP	574 848	1 262 137
Shared services: Legal services	374 646	250 000
Shared services: Internal audit	_	150 000
Organisational Development Project	_	500 000
Provincial: Sub Seta	_	-
Department of Water Affairs (DWA)	575 883	575 883
Department Environmental Affairs and Tourism	82 106	106 667
Provincial: Department Transport	190 588	270 150
Local Government: Local Municipalities	112 140	112 140
	3 039 538	3 228 083
Movement during the year		
Balance at the beginning of the year	3 228 083	2 493 129
Additions during the year	28 977 082	25 333 994
Income recognition during the year	(29 259 698)	
Amounts transferred to receivables from non-exchange transactions	94 071	(= 1 000 040)
	3 039 538	3 228 083

See note 26 for reconciliation of grants from National / Provincial Government.

These amounts are invested in a ring-fenced investment until utilised.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013

#### 16. Provisions

#### Reconciliation of provisions - 2014

	Opening Balance	Additions	Utilised during the year	Reversed during the year	Change in discount factor	Total
Environmental rehabilitation	3 021 697	-	-	(452 465)	193 389	2 762 621
Performance bonuses	116 342	30 382	(146 724)	-	-	-
Insurance Workman's	121 180	73 451	-	-	-	194 631
Compensation Act						
Long service awards	251 805	77 266	(29 661)	-	-	299 410
	3 511 024	181 099	(176 385)	(452 465)	193 389	3 256 662

#### Reconciliation of provisions - 2013

	Opening Balance	Additions		versed C	change in	Total
Environmental rehabilitation - Landfill sites	2 797 429	42 435	-	-	181 833	3 021 697
Performance bonuses	116 342	_	_	-	_	116 342
Insurance Workman's Compensation Act	56 645	64 535	-	-	-	121 180
Long service awards	189 233	76 950	(14 378)	-	-	251 805
	3 159 649	183 920	(14 378)	-	181 833	3 511 024
Non-current liabilities Current liabilities					3 051 584 205 078	3 261 710 249 314
					3 256 662	3 511 024

#### **Environmental rehabilitation provision - Landfill sites**

At 30 June 2014 the municipality will incur estimated rehabilitation costs of R2 762 621 (2013: R3 021 697) to restore the landfill site at the end of its useful life, estimated to be 19 years. The amount of rehabilitation is dependent on future costs, technology, inflation and site consumption. The discount rate of the provision was 8.1% (2013: 5.9%).

The financial implications of rehabilitating the landfill site was determined by the independent valuator, Ekolaw Consulting.

#### Performance bonuses

Performance bonuses are paid based on the individual performance as determined by the assessment of key performance indicators, per the performance management system of the municipality. No additional provision was raised during the year as the performance management system of the municipality does not make provision for performance bonuses any longer. These are now included in the annual package of the respective officials.

#### **Insurance Workman's Compensation Act**

The provision for WCA insurance is made in terms of the Workman's Compensation Act. This ampount is payable upon and based on assessment by the Workman's Compensation Comissioner.

The provision is based on the returns submitted to the Compensation Commissioner.

#### Long service awards

A long service award is payable after 10 years of continuous service and every 5 years thereafter to employees. Furthermore a retirement gift is payable on retirement to employees with service of 10 years or more. The provision is an estimate of the long service awards based on historical staff turnover, taking into account management's estimate of the likelihood that staff may leave before long service awards become due. No other long service benefits are provided to employees.

Annual Financial Statements for the year ended 30 June 2014

#### Notes to the Annual Financial Statements

Figures in Rand	2014	2013
17. Consumer deposits		
17. Consumer deposits		
Electricity	167 167	116 120
Water	228 338	234 748
	395 505	350 868

Consumer deposits are paid by consumers on application for new water and electricity connections. The deposits are repaid when the water and electricity connections are terminated. In cases where consumers default on their accounts, the municipality can utilise the deposit as payment for the outstanding account.

No interest is paid on consumer deposits held.

#### 18. Employee benefit obligations

#### Post retirement medical benefit plan

The municipality provides certain post-retirement health care benefits by funding the medical aid contributions of qualifying retired members of the municipality. According to the rules of the Medical Aid Funds, with which the municipality is associated, a member (who is on the current Conditions of Service) is entitled to remain a continued member of such medical aid fund on retirement, in which case the municipality is liable for a certain portion of the medical aid membership fee. The municipality operates an unfunded defined benefit plan for these qualifying employees. No other post-retirement benefits are provided to these employees.

The most recent actuarial valuations of plan assets and the present value of the defined benefit obligation were carried out at 30 June 2014 by ZAQ Consultants and Actuaries. The present value of the defined benefit obligation, and the related current service cost and past service cost, were measured using the Projected Unit Credit Method.

The plan is a post employment medical benefit plan.

#### Multi-employer pension funds

The municipality makes provision for post-retirement benefits to eligible councillors and employees, who belong to different pension schemes.

All councillors belong to the pension fund for municipal councillors.

Employees belong to a variety of approved pension and provident funds.

These funds are governed by the Pension Funds Act and include both defined benefit and defined contribution schemes.

All of these funds are multi-employer plans and are subject to either a tri-annual, bi-annual or annual actuarial valuation.

Sufficient information is not available to use defined benefit accounting for the pension and retirement funds, due to the following reasons:

- (i) The assets of each fund are held in one portfolio and are not notionally allocated to each of the participating employers.
- (ii) One set of financial statements are compiled for each fund and financial statements are not drafted for each participating employer.
- (iii) The same rate of contribution applies to all participating employers and no regard is paid to differences in the membership distribution of the participating employers.

It is therefore seen that each fund operates as a single entity and is not divided into sub-funds for each participating employer.

The only obligation of the municipality with respect to the retirement benefit plans is to make the specified contributions. Where councillors / employees leave the plans prior to full vesting of the contributions, the contributions payable by the municipality are reduced by the amount of forfeited contributions.

The total expense recognised in the Statement of Financial Performance represents contributions payable to these plans by the municipality at rates specified in the rules of the plans. These contributions have been expensed.

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
18. Employee benefit obligations (continued)		
The amounts recognised in the statement of financial position are as follows:		
Carrying value Present value of the defined benefit obligation-wholly unfunded	(3 901 000)	(5 212 000)
Non-current liabilities Current liabilities	(3 820 000) (81 000)	(5 089 000) (123 000)
	(3 901 000)	(5 212 000)
Changes in the present value of the defined benefit obligation are as follows:		
Opening balance Net expense recognised in the statement of financial performance	5 212 000 (1 311 000)	4 402 000 810 000
	3 901 000	5 212 000
Net expense recognised in the statement of financial performance		
Current service cost Interest cost Actuarial (gains) losses Benefits paid	189 000 510 000 (1 959 328) (50 672)	235 000 338 000 314 000 (77 000)
	(1 311 000)	810 000
Key assumptions used		
Assumptions used at the reporting date:		
Expected retirement age Discount rates used Health care cost inflation rate Expected increase in salaries Consumer price inflation Net effective discount rate	63 8,94 % 8,05 % 8,60 % 7,05 % 0,82 %	60 9,90 % 9,10 % 8,60 % 7,10 % 0,73 %
Over the past year interest rates, hand yields and inflation figures changed significan	atly. Those changes of	wood the not

Over the past year interest rates, bond yields and inflation figures changed significantly. These changes caused the net effective discount rate to increase by around 12.8% (from around 0.73% to 0.82%). This resulted in a higher net effective discount rate and hence an overall decrease in the liability of around R 200,000.

Over the past financial year the expected retirement age was changed from 60 to 63. Changes were also made to update other assumptions like the withdrawal rates. These changes were made in order to be more consistent with management's best estimate. The net effect of this and membership changes was a reduction in the liability of around R 1,800,000.

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013

#### 18. Employee benefit obligations (continued)

#### Other assumptions

Assumed healthcare cost trends rates have a significant effect on the amounts recognised in surplus or deficit. A one percentage point change in assumed healthcare cost trends rates would have the following effects:

			•	e rcentage int increase	•.	
Effect on the aggregate of the current service cost a Effect on defined benefit obligation	and interest cost			(102 000 (577 000	,	
Amounts for the current and previous four years are	e as follows:					
	2014	2013	2012	2011	2010	
Defined benefit obligation	3 901 000	5 212 000	4 402 000	4 023 0	2 780 000	)

#### 19. Accumulated surplus

#### Ring-fenced internal funds and reserves within accumulated surplus - 2014

	Capital replacement reserve	Donations and public contributions	Housing development fund	Total
Opening balance	2 258 915	32 994 672	1 847 861	37 101 448
Transfer to capital replacement reserve	99 202	-	-	99 202
Property, plant and equipment purchases	(96 436)	_	_	(96 436)
Expenditure incurred	-	_	(180 471)	(180 471)
Rental income	-	-	13 061	13 061
	2 261 681	32 994 672	1 680 451	36 936 804

#### Ring-fenced internal funds and reserves within accumulated surplus - 2013

	Capital replacement reserve	Donations and public contributions	Housing development fund	Total
Opening balance	2 588 564	32 994 672	1 928 824	37 512 060
Property, plant and equipment purchases	(329 649)	-	_	(329 649)
Expenditure incurred	-	-	(89 022)	(89 022)
Rental income	-	-	8 059	8 059
	2 258 915	32 994 672	1 847 861	37 101 448

#### 20. Capital replacement reserve

The Capital Replacement Reserve is a reserve to finance future capital expenditure and is fully invested in ring-fenced financial instruments. The Capital Replacement Reserve is included in accumulated surplus as required by GRAP 1.89.

Capital Replacement Reserve	2 261 681	2 258 915

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
21. Housing development fund		
Loans extinguished by Government on 1 April 1998	1 680 451	1 847 861
The housing development fund is represented by the following assets and liabilities		
Revaluation of assets	1 680 451	1 847 861

The Housing Development Fund has its origin from loans extinguished by Government on 1 April 1998 and the net of housing transactions appropriated to the fund thereafter. No separate unappropriated surplus account for housing transactions was kept.

The Housing Development Fund contains all proceeds from housing developments, which include rental income and sale of houses. Monies standing to the credit of the housing development fund are used only for the funding of housing developments within the municipal area subject to the approval of the Provincial MEC responsible for housing.

#### 22. Financial instruments

#### **Categories of financial instruments**

#### 2014

#### **Financial assets**

	At amortised	Total
	cost	
Receivables from exchange transactions	1 362 705	1 362 705
Receivables from non-exchange transactions	3 025 043	3 025 043
Cash and cash equivalents	8 317 171	8 317 171
Long-term receivables from exchange transactions	4 220	4 220
	12 709 139	12 709 139
Financial liabilities		
	At amortised	Total
	cost	
Payables from exchange transactions	3 282 014	3 282 014
Consumer deposits	395 505	395 505
	3 677 519	3 677 519
2013		
Financial assets		
	At amortised	Total
	cost	
Receivables from exchange transactions	1 329 045	1 329 045
Receivables from non-exchange transactions	1 364 415	1 364 415
Cash and cash equivalents	7 959 558	7 959 558
Long-term receivables from exchange transactions	4 266	4 266
	10 657 284	10 657 284

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
. Financial instruments (continued)		
Financial liabilities		
	At amortised	Total
Payables from exchange transactions Consumer deposits	cost 3 771 589 350 868	3 771 589 350 868
	4 122 457	4 122 457
Financial instruments in the statement of financial performance		
2014		
	At amortised	Total
Interest income (calculated using effective interest method) for financial instruments at amortised cost	cost 965 764	965 764
Interest expense (calculated using effective interest method) for financial instruments at amortised cost	(12 950)	(12 950)
Impairment loss	(13 041 454)	(13 041 454)
	(12 088 640)	(12 088 640)
2013		
	At amortised	Total
Interest received (calculated using effective interest method) for financial instruments at amortised cost	cost 1 045 049	1 045 049
Interest expense (calculated using effective interest method) for financial instruments at amortised cost	(10 745)	(10 745)
Impairment loss	(217 502)	(217 502)
	816 802	816 802
23. Revenue		
Property rates Service charges Government grants & subsidies Rental of facilities and equipment Income from agency services Fines Licences and permits Other income Interest received	2 614 590 13 109 628 29 259 698 929 156 120 092 17 985 608 209 385 249 381 965 764	2 105 923 11 768 089 24 599 043 911 388 101 938 2 324 692 233 766 792 445 1 045 049
	65 443 302	43 882 333
The amount included in revenue arising from exchanges of goods or services		
are as follows: Service charges Rental of facilities and equipment Income from agency services Licences and permits Other income Interest received	13 109 628 929 156 120 092 209 385 124 700 793 020 15 285 981	11 768 089 911 388 101 938 233 766 122 979 851 155 13 989 315

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
23. Revenue (continued)		
The amount included in revenue arising from non-exchange transactions is as		
follows:		
Taxation revenue		
Property rates	2 614 590	2 105 923
Property rates - interest on arrear rates	172 744	193 894
Transfer revenue		
Government grants & subsidies	29 259 698	24 599 043
Fines	17 985 608	2 324 692
Other income	115 282	669 466
	50 147 922	29 893 018
24. Property rates		
Rates revenue		
Laingsburg	2 117 817	1 975 551
Agriculture	4 458 465	3 622 063
Less: Revenue forgone	(3 961 692)	(3 491 691)
	2 614 590	2 105 923
Valuations		
Laingsburg	185 132 622	185 132 622
Agriculture	522 647 274	522 647 274

Matjiesfontein area was not included separately in the latest valuation roll due to it's insignificance.

Assessment rates are levied on the value of land and improvements, for which a valuation is performed every four years. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions.

Valuations on land and buildings are performed every 4 years. The last general valuation came into effect on 1 July 2013. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions. An interim valuation has been performed during the financial year and was applied with effect from 1 July 2014.

A uniform rate of 7.81c/R (2013: 7.81c/R) is applied on property valuations in terms of the Property Rates Act to determine assessment rates charged to property owners.

A rebates of 92.5% (2013: 92.5%) is granted to agricultural property owners.

Rates are levied monthly on property and are payable by the 7th of each month. Property owners can request that the full amount for the year be raised in July in which case the amount has to be paid by 30 September. Interest on outstanding amounts is levied at a rate determined by Council.

Annual Financial Statements for the year ended 30 June 2014

#### Notes to the Annual Financial Statements

Figures in Rand	2014	2013
25. Service charges		
Sale of electricity	9 019 628	7 787 132
Sale of water	1 934 029	1 727 601
Sewerage and sanitation charges	1 744 725	1 614 180
Refuse removal	1 643 170	1 495 819
Cemetery and encroachment fees	44 170	39 332
Revenue foregone	(1 276 094)	(895 975)
	13 109 628	11 768 089

The amounts disclosed above for revenue from service charges are in respect of services rendered which are billed to the consumers on a monthly basis according to approved tariffs.

#### **Water losses**

Laingsburg Municipality experiences major problems with water losses which originated from the floods in 1981. Laingsburg experienced an average water loss of R992 521 (52.78%) for the 2013/2014 financial period (2013: R641 582 (29.84%)). An investigation was done to try to find the cause of these water losses. The investigation could not identify the cause of the losses. Due to these findings the Department of Water Affairs allocated funds to Laingsburg Municipality to do a water leakage detection investigation during the 2009/2010 financial year and more funds were allocated for further studies in the 2010/2011 financial year as well as the 2011/2012 financial year. The municipality is in the process of installing water meters to accurately calculate water losses. Potential losses could not be calculated.

During the 2012/2013 financial year there were two instances of burst main water pipes, contributing to the water losses for that year.

During the 2013/2014 financial year a main water supply pipe was damaged in the flooding of the Buffels-, Wilgerhout- and Baviaans Rivers on 8 January 2014, contributing to the water losses for the year.

#### **Electricity losses**

Laingsburg experienced an average electricity loss of R648 189 (9.75%) for the 2013/2014 financial period (2013: R692 757 (9.1%)). The loss can be ascribed to the fact that streets lights, municipal offices and some outer municipal electricity users are not metered. This will be investigated and corrected as soon as possible.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
26. Government grants and subsidies		
Operating grants		
Equitable share	10 224 000	9 536 000
Municipal Infrastructure Grant (MIG)	9 152 000	8 194 000
Financial Management Grant (FMG)	1 500 000	1 500 000
Municipal Systems Improvement Grant (MSIG)	890 000	800 000
Expanded Public Works Program	1 000 000	1 000 000
Department of Sport & Recreation ("Kick-abouts")	1 022 877	-
Community Workers Development	77 706	202 572
Provincial Library Services	763 000	587 000
Provincial: Financial Management Support Grant	192 464	-
Provincial: Municipal Finance Improvement Program	62 811	-
Maintenance of Proclaimed Roads	17 280	32 967
Matjiesfontein UISP	3 010 831	1 509 538
Shared services: Legal services	250 000	-
Shared services: Internal audit	150 000	-
Organisational Development Grant	500 000	-
Provincial: Sub-Seta	24 606	22 867
Water	-	240 185
Nelson Mandela Memorial Service	100 000	-
Dept Environmental Affairs and Tourism	24 561	98 246
Provincial: Department of Transport	79 562	332 161
Local Government: Mou & Business Plan	-	325 507
Thusong submission	218 000	218 000

#### **National Grants**

#### **Equitable Share**

In terms of the Constitution, this grant is used to subsidise the provision of basic and administrative services to indigent community members and to subsidise income.

All registered indigents receive a monthly subsidy equal to the basic monthly charges for water supply, refuse removal and sanitation based on the monthly billing, towards the consumer account. The subsidy is determined annually by Council. All consumers also receive 6 kl water and the indigent households receive 50 kWh electricity free every month.

#### **Municipal Infrastructure Grant (MIG)**

Current-year receipts Conditions met - transferred to revenue: capital expenditure	9 152 000 (9 152 000)	8 194 000 (8 194 000)
	-	-

The Municipal Infrastructure Grant (MIG) is allocated to provide specific capital finance for basic municipal infrastructure backlogs for poor households, micro enterprises and social institutions servicing poor communities.

#### **Financial Management Grant (FMG)**

Current-year receipts Conditions met - transferred to revenue: operating expenditure	1 500 000 (1 500 000)	1 500 000 (1 490 140)
Conditions met - transferred to revenue: capital expenditure	-	(9 860)
	-	-

The Financial Management Grant is paid by National Treasury to municipalities to help implement the financial reforms required by the Municipal Finance Management Act (MFMA), 2003. The FMG Grant also pays for the cost of the Financial Management Internship Program (e.g. salary costs of the Financial Management Interns).

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
26. Government grants and subsidies (continued)		
Municipal Systems Improvement Grant		
Current-year receipts	890 000	800 000

Current-year receipts
Conditions met - transferred to revenue: operating expenditure
Conditions met - transferred to revenue: capital expenditure

(839 228)
(781 794)
(50 772)
(18 206)

The Municipal Systems Improvement Grant (MSIG) is allocated to assist municipalities to build in-house capacity to perform their functions and stabilise institutional and governance systems as required in the Municipal Systems Act (MSA) and related legislation, policies and the local government turnaround strategy.

#### **Expanded Public Works Program**

Current-year receipts	1 000 000	1 000 000
Conditions met - transferred to revenue: operating expenditure	(1 000 000)	(944 110)
Conditions met - transferred to revenue: capital expenditure	-	(55 890)

The Expanded Public Woorks Program (EPWP) grant is received to incentivise municipalities to expand work creation efforts through the use of labour intensive delivery methods in the following identified focus areas, in compliance with the EPWP Guidelines:

- road maintenance and the maintenance of buildings
- low traffic volume roads and rural roads
- basic services infrastructure, including water and sewer reticulation, sanitation, pipelines and dams (excluding bulk infrastructure)
- other economic and social infrastructure.

#### Department of Sport & Recreation ("Kick-abouts")

Current-year receipts	928 800	-
Conditions met - transferred to revenue: capital expenses	(1 022 877)	-
Expenditure transferred to Receivables from non-exchange transactions	94 077	-
	-	

Conditions met for an amount exceeding the amounts received during the financial year. The amounts spent in excess of amounts received will be received in the 2014/2015 financial year (see note 10).

The "kick-about" is part of the youth development against violence through sport programme with the purpose of using sport, specifically football, as a catalyst for transmitting life skills to children and youth in order to reduce violence and social ills.

The project is for the construction of a kick-about facility as well as to provide basic football equipment to children in poor rural areas.

#### **Provincial Grants**

#### **Community Workers Development**

Balance unspent at beginning of year Current-year receipts	1 106 76 600	68 678 135 000
Conditions met - transferred to revenue: operating expenditure	(77 706)	(202 572)
	-	1 106

Conditions still to be met - remain liabilities (see note 15).

The grant is received to provide financial assistance to municipalities to cover the operational costs pertaining to the line functions of the community development workers including regional coordinators.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
26. Government grants and subsidies (continued)		
Provincial Library Services		
Current-year receipts Conditions met - transferred to revenue: operating expenditure Conditions met - transferred to revenue: capital expenditure	763 000 (662 620) (100 380)	587 000 (559 818) (27 182)
	-	-
This grant was allocated to transform urban and rural community library infrastruc previously disadvantaged communities) through a recapitalised program at provinational initiatives.		
Management Support Grant		

Current-year receipts 500 000

Conditions still to be met - remain liabilities (see note 15).

The grant is received to provide financial assistance to Municipalities to improve overall governance systems and structures.

#### **Financial Management Support Grant**

Current-year receipts Conditions met - transferred to revenue: Operating expenses	400 000 (192 464)	-
	207 536	-

Conditions still to be met - remain liabilities (see note 15).

The grant is received to provide financial assistance to Municipalities to improve overall financial governance within municipalities inclusive of optimising and administration of revenue, improving credibility and responsiveness of municipal budgets, improving of municipal audit outcomes and addressing institutional challenges.

#### **Municipal Finance Improvement Program**

Current-year receipts Conditions met - transferred to revenue: operating expenditure	859 248 (62 811)	-
	796 437	-

Conditions still to be met - remain liabilities (see note 15).

This grant is for implementation of Financial Management systems that can assist in producing legislated reports, multi-year budgets, in-year reports, SDBIP, annual reports and automation of financial management practices.

#### Maintenance of proclaimed roads

Current-year receipts Conditions met - transferred to revenue: operating expenditure	17 280 (17 280)	32 967 (32 967)
	-	-

This grant was received for maintenance of Provincial roads.

Annual Financial Statements for the year ended 30 June 2014

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
26. Government grants and subsidies (continued)		
Matjiesfontein UISP		
Balance unspent at beginning of year Current-year receipts Conditions met - transferred to revenue: capital expenditure	1 262 137 2 323 542 (3 010 831)	363 513 2 408 162 (1 509 538)
	574 848	1 262 137

Conditions still to be met - remain liabilities (see note 15).

This grant was received for development of houses as set out in terms of the Turnkey Contracting Strategy as set out in the National Housing Code, within the boundaries of the municipality.

#### Shared services: Legal services

Balance unspent at beginning of year	250 000	-
Current-year receipts	-	250 000
Conditions met - transferred to revenue: operating expenditure	(250 000)	_
	-	250 000

Conditions still to be met - remain liabilities (see note 15).

The grant is received to establish a cooperative partnership between the Central Karoo Legal Shared Service Centre and its customers. The Legal Shared Service Centre will provide a shared business environment for legal services to the municipalities within the Central Karoo District.

#### Shared services: Internal audit

Balance unspent at beginning of year	150 000	-
Current-year receipts	-	150 000
Conditions met - transferred to revenue: operating expenditure	(150 000)	-
	-	150 000

Conditions still to be met - remain liabilities (see note 15).

Funds received to establish a cooperative partnership between the Central Karoo Internal Audit and Risk Management Shared Service Centre and its customers. The Legal Shared Service Centre will provide a shared business environment for internal audit, risk management and compliance monitoring to the municipalities within the Central Karoo District.

#### **Organisational Development Grant**

Balance unspent at beginning of year	500 000	-
Current-year receipts Conditions met - transferred to revenue: operating expenditure	(500 000)	500 000
	-	500 000

Conditions still to be met - remain liabilities (see note 15).

The grant is received to identify the organisational needs of the municipality and to improve the organisational structure of the municipality.

#### **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
26. Government grants and subsidies (continued)		
Provincial: Sub-Seta		
Current-year receipts Conditions met - transferred to revenue: operating expenditure	24 606 (24 606)	22 867 (22 867)
This grant was received for general training at the municipality.		
Water		
Balance unspent at beginning of year Conditions met - transferred to revenue: capital expenditure	<u>-</u>	240 184 (240 184)
This grant was received for long term monitoring and construction of water infrastruc	cture.	
Department Water Affairs (DWA)		
Balance unspent at beginning of year	575 883	575 883
balance anspert at beginning of year		
Conditions still to be met - remain liabilities (see note 15).		
		aster plan. The
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at		aster plan. The
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to		aster plan. The - -
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to   Nelson Mandela Memorial Service Grant  Current-year receipts	be installed.	aster plan. The - - -
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to  Nelson Mandela Memorial Service Grant  Current-year receipts	100 000 (100 000)	- - -
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to   Nelson Mandela Memorial Service Grant  Current-year receipts Conditions met - transferred to revenue  Expenditure related to funeral related activities in respect of the memorial service.	100 000 (100 000)	- - -
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to Nelson Mandela Memorial Service Grant  Current-year receipts Conditions met - transferred to revenue  Expenditure related to funeral related activities in respect of the memorial service Mandela, excluding commemorative advertising and clothing.	100 000 (100 000)	- - -
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to Nelson Mandela Memorial Service Grant  Current-year receipts Conditions met - transferred to revenue  Expenditure related to funeral related activities in respect of the memorial service Mandela, excluding commemorative advertising and clothing.  Department Environmental Affairs & Tourism  Balance unspent at beginning of year	100 000 (100 000)   vice in honour of former Pre	esident Nelson
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to Nelson Mandela Memorial Service Grant  Current-year receipts Conditions met - transferred to revenue  Expenditure related to funeral related activities in respect of the memorial serv Mandela, excluding commemorative advertising and clothing.  Department Environmental Affairs & Tourism  Balance unspent at beginning of year	100 000 (100 000) - vice in honour of former Pre	204 913 (98 246)
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to Nelson Mandela Memorial Service Grant  Current-year receipts Conditions met - transferred to revenue  Expenditure related to funeral related activities in respect of the memorial serv Mandela, excluding commemorative advertising and clothing.  Department Environmental Affairs & Tourism  Balance unspent at beginning of year Conditions met - transferred to revenue: operating expenditure	100 000 (100 000) - vice in honour of former Pre	204 913 (98 246)
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to Nelson Mandela Memorial Service Grant  Current-year receipts Conditions met - transferred to revenue  Expenditure related to funeral related activities in respect of the memorial serv Mandela, excluding commemorative advertising and clothing.  Department Environmental Affairs & Tourism  Balance unspent at beginning of year Conditions met - transferred to revenue: operating expenditure  Conditions still to be met - remain liabilities (see note 15).	100 000 (100 000) - vice in honour of former Pre	204 913 (98 246)
Conditions still to be met - remain liabilities (see note 15).  This grant is used for water supply at Matjiesfontein, ground water investigation at water master plan needs to be drafted and submitted and the water meters need to Nelson Mandela Memorial Service Grant  Current-year receipts Conditions met - transferred to revenue  Expenditure related to funeral related activities in respect of the memorial serv Mandela, excluding commemorative advertising and clothing.  Department Environmental Affairs & Tourism  Balance unspent at beginning of year Conditions met - transferred to revenue: operating expenditure  Conditions still to be met - remain liabilities (see note 15).  This grant was received to develop a spatial development plan.	100 000 (100 000) - vice in honour of former Pre	204 913 (98 246)

The grant was received for construction of a long distance taxi zone area.

Figures in Rand	2014	2013
26. Government grants and subsidies (continued)		
Local Government: Local Municipalities		
Balance unspent at beginning of year	112 140	112 140
Conditions still to be met - remain liabilities (see note 15).		
This grant is used for the compiling of a sewerage master plan and investigation of electric	icity tariffs.	
Local Government: Mou & Business Plan		
Balance unspent at beginning of year Conditions met - transferred to revenue: operating expenditure	- - -	325 507 (325 507
Funds received for the installation of a new financial system.		
Thusong submission		
Current-year receipts Conditions met - transferred to revenue: operating expenditure	218 000 (218 000)	218 000 (218 000
	-	
Allocation received from the Western Cape Government for operating expenditure related	d to the Thusong Centre.	
Analysis of operating expenditure amounts transferred to revenue		
Included in consent consents of month consents.		
Included in general expenses as grant expenditure Included in cleaning expenses Included in community development and training Included in computer expenses Included in spatial planning Included in other general expenses Included in employeee related costs Included in contracted services	2 392 650 1 000 000 77 706 - 24 561 579 945 416 125 62 811	944 110 202 572 325 507 98 246 453 162
Included in cleaning expenses Included in community development and training Included in computer expenses Included in spatial planning Included in other general expenses Included in employeee related costs	1 000 000 77 706 - 24 561 579 945 416 125	944 110 202 572 325 507 98 246 453 162 356 367
Included in cleaning expenses Included in community development and training Included in computer expenses Included in spatial planning Included in other general expenses Included in employeee related costs Included in contracted services Included in general expenses as Nelson Mandela Memorial Service expenses Included in general expenses as consulting and proffessional fees Included in general expenses as training expenses	1 000 000 77 706 24 561 579 945 416 125 62 811 100 000 900 000 24 606	944 110 202 572 325 507 98 246 453 162 356 367
Included in cleaning expenses Included in community development and training Included in computer expenses Included in spatial planning Included in other general expenses Included in employeee related costs Included in contracted services Included in general expenses as Nelson Mandela Memorial Service expenses Included in general expenses as consulting and proffessional fees Included in general expenses as training expenses Included in repairs and maintenance	1 000 000 77 706 24 561 579 945 416 125 62 811 100 000 900 000 24 606 40 873	944 110 202 572 325 507 98 246 453 162 356 367
Included in cleaning expenses Included in community development and training Included in computer expenses Included in spatial planning Included in other general expenses Included in employeee related costs Included in contracted services Included in general expenses as Nelson Mandela Memorial Service expenses Included in general expenses as consulting and proffessional fees Included in general expenses as training expenses Included in repairs and maintenance  Total transferred to revenue: operating expenses	1 000 000 77 706 24 561 579 945 416 125 62 811 100 000 900 000 24 606 40 873	2 272 293 944 110 202 572 325 507 98 246 453 162 356 367 23 764 4 676 021

Annual Financial Statements for the year ended 30 June 2014

## Notes to the Annual Financial Statements

Figures in Rand	2014	2013
27. Rental of facilities and equipment (continued)		
Facilities and equipment		
Rental revenue from cutlery	2 245	980
Rental revenue from machinery and equipment	-	604
Rental revenue from houses	28 430	29 082
Rental revenue from hawkers	16 981	16 397
Rental revenue sundry	39 937	33 419
	87 593	80 482
	929 156	911 388

Rental revenue earned on facilities and equipment is in respect of non-financial assets rented out.

Sundry rental revenue consists of the following:

- Rental received from the IEC for the rental of the voting offices;
- Rental received from Allpay for the rental of the Matjiesfontein hall for the purposes of paying out social pension;
- Rental received from Provincial Western Cape for the rental of the Thusong Centre.

The operating lease of the Soutkloof farm is between the municipality and the Van Der Vyver Trust. The lease agreement is for the period from 1 November 2011 to 31 October 2016. The operating lease rental revenue on the Soutkloof farm is straightlined over the period of the lease. For lease commitments disclosure refer to note 41.

#### 28. Other income

Building plan and rezoning application fees	30 807	26 100
Donations	126 017	669 466
Fire brigade availability	30 732	26 776
Pest control	708	607
Sales - Sand and stone	17 693	15 108
Sundry income	35 668	45 454
Valuation certificates	4 832	5 830
Other sales	2 924	3 104
	249 381	792 445

The amounts disclosed above for other income are in respect of services, other than described in notes 24 to 27, rendered which are billed to or paid for by the users as the services are required according to approved tariffs.

Sales - Sand and stone: The sale of sand and stone mostly relates to the supply of sand and stone to the projects under the current financial period, namely Goldnerville Cul-de-Sac; Matjies new sanitation, Gabions 9de & 10de Laan, New roads & stormwater and Nuwe busroete Matjiesfontein: Fase 2. Sales are made at approved tariffs. Sand is obtained from the riverbed as needed, and is therefore not recognised as inventory.

Donations includes an assets donated to the municipality to the amount of R14 700 (2013: R 580 636).

### 29. Interest received

Interest revenue		
Current account	222 042	266 170
Current investment deposits	334 847	392 770
Interest charged on receivables from exchange transactions	236 131	192 215
Interest charged on receivables from non-exchange transactions	172 744	193 894
	965 764	1 045 049

## **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
30. Employee related costs		
Employee related costs - salaries and wages	7 820 645	6 210 813
Defined benefit plan expense - current service cost	(1 311 000)	810 000
Performance bonuses	30 382	
Employee related costs - contributions	1 356 144	1 151 101
Housing benefits and allowances	21 309	24 717
Leave pay	111 977	116 720
Long-service awards	77 266	76 950
Overtime payments	226 951	163 569
Skills Development Levy (SDL)	96 548	78 161
Thirteenth cheque	542 760	427 724
Travel, motor car, accommodation, subsistence and other allowances Unemployment Insurance Fund (UIF)	583 425 73 766	403 960 64 313
Workmans Compensation Act (WCA)	73 760	64 536
Workmans Compensation Not (WCN)	9 703 624	9 592 564
	9 703 624	9 592 504
Remuneration of Williams PA - Municipal Manager		
Annual Remuneration	1 121 895	895 225
Performance Bonuses	146 725	_
Contributions to UIF, Medical and Pension Funds	1 784	1 713
Backpay of salary	-	91 273
	1 270 404	988 211
The Municipal Manager was in office for the entire financial year		
The Municipal Manager was in office for the entire financial year.		
Remuneration of Groenewald A - Chief Finance Officer		
Annual Remuneration	416 862	380 084
Acting Allowance	129 635	55 993
Contributions to UIF, Medical and Pension Funds	91 856	83 844
Travel, motor car, accommodation, subsistence and other allowances	139 128	144 728
Leave encashed	-	83 118
	777 481	747 767
The CFO was in office for the entire financial year.		

## Remuneration of staff

The remuneration of staff is within the upper limits of the SALGA Bargaining Council determinations.

## 31. Remuneration of councillors

Remuneration Allowances	2 201 421 91 656	2 079 342 64 925
	2 293 077	2 144 267
Theron W du P - Executive Mayor		
Remuneration	559 306	604 460
Travel allowance	78 849	-
Other allowances	24 608	19 972
Back pay	23 621	-
	686 384	624 432

## **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
31. Remuneration of councillors (continued)		
Van As BJ - Deputy Executive Mayor		
Remuneration	250 998	265 962
Travel allowance	33 910	-
Other allowances	15 220	12 496
Back pay	14 513	-
	314 641	278 458
Horn H - Speaker		
Remuneration	449 563	483 568
Travel allowance	61 655	-
Other allowances	24 608	19 972
Back pay	19 591	-
	555 417	503 540
- · · · · · · · · · · · · · · · · · · ·		
Bobbejee M - Councillor	107.050	101 000
Remuneration Travel allowance	167 252 23 121	181 338
Other allowances	3 000	_
Back pay	6 012	_
200. pay	199 385	181 338
Botes PJ - Councillor	470.000	404.000
Remuneration	172 900 23 121	181 338
Travel allowance Other allowances	18 220	12 485
Back pay	11 661	12 405
Daok pay	225 902	193 823
Botha J - Councillor		
Remuneration	167 252	181 338
Travel allowance	23 121	-
Allowances	3 000	-
Back pay	6 012	
	199 385	181 338
Gouws M - Councillor		
Remuneration	167 252	181 338
Travel allowance	23 121	-
Other allowances	3 000	-
Back pay	6 012	-
	199 385	181 338
		.5. 556

## In-kind benefits

The Mayor may utilise official Council transportation when engaged in official duties.

## Remuneration of political office-bearers and councillors

The remuneration of the political office-bearers and councillors are within the upper limits as determined by the framework envisaged in section 219 of the Constitution.

## **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
32. Depreciation and amortisation		
Property, plant and equipment	7 484 838	7 346 739
Investment property	123 467	370 400
Intangible assets	190 939	221 782
	7 799 244	7 938 921
33. Impairment of assets		
Impairments		
Property, plant and equipment On Wednesday 8 January the Buffels, Wilgerhout and Baviaans Rivers in the Laingsburg area flooded.	145 707	-
The flooding resulted in damage to some of the municipality's infrastructure assets		
(boreholes, stormwater pipes and water supply pipes).		
Most of the damaged assets were repaired and are consequently not impaired. All assets not repaired were impaired at 30 June 2014. The recoverable amount of these		
assets were based on its fair value less cost to sell.		
34. Finance costs		
Payables from exchange transactions	12 950	10 745
SARS: interest on late payment of VAT	-	114 129
Finance costs - landfill site rehabilitation provision	193 389	181 833
	206 339	306 707
35. Debt impairment		
Bad debts written off	13 905	-
Contributions to allowance for debt impairment	13 027 549	217 502
	13 041 454	217 502
36. Bulk purchases		

Bulk purchases are the cost of commodities not generated by the municipality, which the municipality distributes in the municipal area for resale to the consumers. Electricity is purchased from Eskom.

There was no bulk purchases for water during the year. This is as a result of the municipality being supplied with water from the river as well as from a municipal farm with a natural water resource.

## 37. Contracted services

	94 027	35 124
Town planning	31 216	35 124
Municipal Finance Improvement Program expense	62 811	-

Figures in Rand	2014	2013
38. Grants and subsidies paid		
AIDS program and Cancer awareness	2 493	9 311
Acacia Primary School Area committee	3 000 1 500	200
Area committee	11 815	24 367
Christmas for children	1 235	11 299
Donald Duck Pre-Primary	16 131	16 083
Equitable share households	771 499	877 805
Gardening	5 600	600
LaDaag	5 116	9 918
Laingsburg High School	500	3 900
Municipal sport	18 811	12 315
SMME development	-	30 735
Tourism grant	242 191	226 752
Youth Week	12 060	7 981
Other grants and subsidies paid	6 868	5 500
	1 098 819	1 236 766

Figures in Rand	2014	2013
39. General expenses		
Administration costs	-	89 000
Advertising	4 596	13 356
Auditors remuneration	1 635 139	1 580 265
Bank charges	178 308	155 931
Bargaining council	3 569	3 201
Chemicals	887	1 314
Cleaning	1 141 840	945 295
Commission for collection of traffic fines	2 051 089	1 667 224
Commission paid	114 287	102 039
Community development and training	77 706	203 620
Computer expenses	-	325 507
Consumables	299 324	445 910
Consulting and professional fees	1 173 895	3 021 211
Delegation costs	8 015	-
Electricity	298 357	223 787
Entertainment	96 508	83 874
Flood damage	435 805	
Fuel and oil	616 415	503 958
Grant expenditure	2 392 650	2 272 293
Insurance	114 427	171 812
Inventory losses	13 332	-
Lease rentals on operating lease	12 900	13 300
Levy: District Municipality (Health Services)	13 186	29 923
Marketing	279 992	265 260
Management fees - Water catchment area	34 076	179 013
Magazines, books and periodicals	1 267	-
Nelson Mandela Memorial Service expenses	100 339 3 089	4 320
Pauper burials Penalties: SARS (VAT)	3 009	485 550
Pest control	4 033	400 000
Postage and courier	40 961	1 536
Printing and stationery	129 445	257 485
Quality control	122 757	160 360
Rental: other	1 235	1 770
Security (Guarding of municipal property)	618 213	514 595
Shrubs, plants and trees	-	4 750
Software expenses	58 767	71 837
Spatial planning	24 561	98 246
Subscriptions and membership fees	471 240	422 755
Telephone and fax	453 217	271 088
Tools and equipment	72 104	135 569
Training	281 903	212 893
Travel - local	753 290	859 113
Uniforms and protective clothing	76 307	34 288
Valuation costs	17 004	4 620
Vehicle licences	41 977	30 446
Water - Municipal services	-	2 447
	14 268 012	15 870 761

## **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
40. Cash generated from operations		
Surplus (deficit)	8 618 970	(979 273)
Adjustments for: Depreciation and amortisation	7 799 244	7 938 921
Loss on sale of assets and liabilities	60 461	110 765
Impairment deficit	145 707	-
Debt impairment	13 041 454	217 502
Movements in operating lease asset and accruals	(1 475)	(5 262)
Movements in retirement benefit assets and liabilities	(1 311 000)	810 000
Movements in provisions	(254 362)	351 375
Change in rehabilitation asset	452 465	(42 435)
Assets received as donations	(14 700)	(580 636)
Changes in working capital:	(0.400.004)	(744.007)
Inventories Trade reseivables from exphange transactions	(3 120 834)	(744 807)
Trade receivables from exchange transactions Receivables from non-exchange transactions	(443 473) (14 791 677)	(454 856) 1 564 097
Payables from exchange transactions	(489 571)	404 913
VAT	1 033 584	(1 051 291)
Unspent conditional grants and receipts	(188 545)	734 954
Consumer deposits	44 637	32 095
	10 580 885	8 306 062
41. Commitments		
Capital commitments		
Already contracted for but not provided for		
Property, plant and equipment	3 060 495	10 455 423
Not yet contracted for		
Property, plant and equipment	7 383 174	1 372 583
Open purchase orders		
Items ordered before year-end, but delivered after year-end	7 298	17 388
Operating leases - as lessor (income)		
Minimum lease payments receivable		
- within one year	83 506	79 529
- in second to fifth year inclusive	117 379	200 885
•	200 885	280 414
	200 003	200 714

The operating lease on the Soutfkloof farm was extended on 1 November 2011 for an additional 5 years. No restrictions have been imposed by the municipality in terms of the operating lease agreement.

The rent escalates with 5% per annum on 1 November.

The yearly rent is receivable in advance each year on 1 November.

Annual Financial Statements for the year ended 30 June 2014

## Notes to the Annual Financial Statements

Figures in Rand	2014	2013

#### 42. Related parties

For names of Councillors as well as disclosures of remuneration to Refer to note 31

Councillors:

For disclosures of remuneration to management: Refer to note 30

### Related party transactions

The municipality provides municipal services to all councillors, management and their family members residing within the municipal area. The municipality also charges property rates to all councillors, management and their family members who are property owners within the municipal area. These transactions were concluded on normal operating terms and are included in the "service charges" and "property rates" on the statement of financial performance. Any balances due to the municipality on the reporting date are included in receivables from exchange transactions (relating to service charges) and receivables from non-exchange transactions (relating to property rates) on the statement of financial position.

#### 43. Risk management

#### Financial risk management

The municipality's activities expose it to a variety of financial risks: market risk (including fair value interest rate risk, cash flow interest rate risk and price risk), credit risk and liquidity risk.

### Liquidity risk

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

The table below analyses the municipality's financial liabilities into relevant maturity groupings based on the remaining period at the statement of financial position to the contractual maturity date. The amounts disclosed in the table are the contractual undiscounted cash flows. Balances due within 12 months equal their carrying balances as the impact of discounting is not significant.

At 30 June 2014	Less than 1	Between 1 and B	etween 2 and	Over 5 years
	year	2 years	5 years	
Payables from exchange transactions	3 282 014	-	-	-
Consumer deposits	395 505	-	-	-
At 30 June 2013	Less than 1	Between 1 and B	etween 2 and	Over 5 years
At 30 June 2013	Less than 1 year	Between 1 and B 2 years	etween 2 and 5 years	Over 5 years
At 30 June 2013 Payables from exchange transactions		2 years		Over 5 years

#### Credit risk

Credit risk consists mainly of cash deposits, cash equivalents, derivative financial instruments and trade debtors. The municipality only deposits cash with major banks with high quality credit standing and limits exposure to any one counter-party.

Trade receivables comprise a widespread customer base. Management evaluated credit risk relating to customers on an ongoing basis. If customers are independently rated, these ratings are used. Otherwise, if there is no independent rating, risk control assesses the credit quality of the customer, taking into account its financial position, past experience and other factors. Sales to customers are settled in cash or using major credit cards.

Financial assets exposed to credit risk at year end were as follows:

Financial instrument		
Receivables from non-exchange transactions	3 025 043	1 364 415
Receivables from exchange transactions	1 362 705	1 329 045
Long-term receivables from exchange transactions	4 220	4 266
Cash and cash equivalents	8 317 171	7 959 558

Annual Financial Statements for the year ended 30 June 2014

## **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013

### 43. Risk management (continued)

#### Market risk

#### Interest rate risk

As the municipality has no significant interest-bearing assets, the municipality's income and operating cash flows are substantially independent of changes in market interest rates.

#### 44. Going concern

The audited annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

## 45. Events after the reporting date

The accounting officer is not aware of any matters or events arising between the end of the reporting period and the date of these financial statements, which will significantly affect the financial position and results of the municipality's operations.

### 46. Unauthorised expenditure

Unauthorised expenditure 22 660 991 12 227 681

No disciplinary steps have been followed to date as the Municipality was of the opinion that the unauthorised expenditure was incurred due to overspending of votes or main divisions within votes.

All unauthorised expenditure was written-off by Council.

## 47. Fruitless and wasteful expenditure

Interest on late payment of suppliers	12 928	10 745
Penalties paid to SARS (VAT)	-	485 550
Interest paid to SARS (late payment of VAT)	-	114 129
	12 928	610 424

Interest on late payments of suppliers was written-off by Council.

Penalties and interest paid to SARS relates to the VAT review performed by SARS during the 2012/2013 financial year. The municipality has lodged an appeal with SARS regarding the penalties and interest and SARS has indicated that the penalties and interest may be refunded. The final outcome of this appeal have not been received.

## 48. Irregular expenditure

Opening balance Add: Irregular Expenditure - current year Less: Amounts condoned	510 277 6 974 935 (3 396 769)	3 585 707 7 709 381 (10 784 811)
	4 088 443	510 277
Analysis of expenditure awaiting write-off per age classification		
Current year Prior years	3 697 853 390 590	119 687 390 590
	4 088 443	510 277

Figures in Rand	2014	2013
48. Irregular expenditure (continued)		
Details of irregular expenditure – current year		
R2 001 - R10 000 R10 001 - R 30 000 R30 001 - R200 000 > R200 000		1 074 523 1 128 986 2 399 876 2 371 550
		6 974 935
Details of irregular expenditure written-off - current year		
Deviations from Regulation 12 and Supply Chain Policies		3 396 769
The irregular expenditure relates to deviations from Regulation 12 and the supply chain	management policies.	
No disciplinary steps have been followed to date as the Municipality was of the opinion due to unforseen circumstances.	that irregular expenditu	re was incurred
Deviation on procurement of goods and services during the financial year amounted to F	R6 974 935 (2013: R7 70	9 381).
All irregular expenditure of the previous year and the current year will be reviewed by Co	ouncil at the next council	meeting.
49. Auditors' remuneration		
Audit fees	1 635 139	1 580 265
50. Additional disclosure in terms of Municipal Finance Management Act		
Contributions to organised local government - SALGA		
Opening balance Current year subscription / fee Amount paid - current year	362 500 462 500 (200 000)	150 000 412 500 (200 000)
	625 000	362 500
Material losses through criminal conduct		
Management is not aware of any material losses through criminal conduct.		
Audit fees		
Opening balance Current year audit fees Amount paid - current year Amount paid - previous years	1 632 681 (1 632 681) -	291 199 1 580 265 (1 580 265) (291 199)
PAYE and UIF		
Opening balance Current year subscription / fee Amount paid - current year	178 526 2 194 840 (2 318 215)	55 150 1 499 163 (1 375 787)
	55 151	178 526

Annual Financial Statements for the year ended 30 June 2014

## **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013
50. Additional disclosure in terms of Municipal Finance Management Act (continued)		
Pension and medical aid deductions		
Opening balance Current year subscription / fee Amount paid - current year	115 304 2 237 626 (2 237 626)	45 094 1 598 584 (1 528 374)
	115 304	115 304

**VAT** 

VAT receivable 353 420 1 387 004

VAT output payables and VAT input receivables are shown in note 13.

All VAT returns have been submitted by the due date throughout the year.

### Councillors' arrear consumer accounts

No Councillors had arrear accounts outstanding for more than 90 days at 30 June 2014:

During the year no Councillors' had arrear accounts outstanding for more than 90 days.

### 51. Comparative amounts

Certain comparative figures have been reclassified.

The effects of the reclassification are as follows:

### **Statement of Financial Performance**

Other income - (9 480)
Repairs and maintenance - 9 480

### 52. Change in estimate

### Property, plant and equipment

The remaining useful life of certain items of property, plant and equipment were changed due to a change in management's estimate of the remaining useful life during the 2013/2014 financial year.

The effect of this revision has decreased/(increased) the depreciation charges for the current and future periods as follows:

- Infrastructure assets: R270 379;
- Community assets: R6 301;
- Motor vehicles: R12 392
- Refuse site (Landfill site rehabilitation asset): R(55 486).

#### Investment property

The remaining useful life of certain investment property buildings were estimated in 2012/2013 to be 2 years. In the current period management have revised their estimate to 6 years. The effect of this revision has decreased the depreciation charges for the current and future periods by R 246 933.

The change in estimate does not have an impact on the cash flow statement as depreciation is a non-cash item.

#### 53. Prior period errors

The prior year amounts have been amended to account for prior period errors.

Below is a description of each individual prior period error, followed by a summary of the total effect of the prior period errors on the amounts previously presented and disclosed.

Figures in Rand	2014	2013
53. Prior period errors (continued)		
53.1 SALGA membership fees	-	-
The SALGA membership fees have not been correctly accrued in prior years. The amounts previously disclosed have been restated to account for this error.		
Adjustments against opening accumulated surplus 1 July 2012		150 000
	-	150 000
Adjustments affecting the statement of financial position		
Increase in payables from exchange transactions	-	(362 500)
Decrease in receivables from non-exchange transactions		(24 561)
		(387 061)
Adjustments affecting the statement of financial performance		
Increase in general expenses		237 061
53.2 Expenditure not accrued in prior year		
Some expenditure were not accrued in the 2012/2013 year. The amounts previously disclosed have been restated to account for this error.	-	-
Adjustments affecting the statement of financial position		
Increase in property, plant and equipment	-	4 612
Increase in receivables from non-exchange transactions Increase in payables from exchange transactions	-	18 562 (152 168)
		(128 994)
Adjustments affecting the statement of financial performance		
Increase in general expenses	-	111 841
Increase in repairs and maintenance		17 153
		128 994
53.3 Revenue incorrectly accounted in prior year		
Some service charges, rental revenue and property rates were incorrectly billed in the 2012/2013 year. The amounts previously disclosed have been restated to account for this error.	-	-
Adjustments affecting the statement of financial position		
Decrease in receivables from non-exchange transactions  Decrease in receivables from exchange transactions	-	(5 237) (63 259)
•	-	(68 496)
Adjustments affecting the statement of financial performance		
Decrease in Property rates	-	11 713
Decrease in Service charges Increase in rental of facilities and equipment	-	47 790 (1 500)
Decrease in other income	-	22
Decrease in interest received		10 471
		68 496

Figures in Rand	2014	2013
53. Prior period errors (continued)		
53.4 Pre-paid electricity meters not yet installed incorrectly accounted		
Prepaid electricity meters, not yet installed, were incorrectly accounted as assets under construction where it should have been included in inventory. In additions to this, meters installed during the 2011/2012 and 2012/2013 financial years were not removed from this balance and expensed under consumer connections. These have been corrected and the 2012/2013 amounts restated accordingly.	-	-
Adjustments against opening accumulated surplus 1 July 2012		5 623
		5 623
Adjustments affecting the statement of financial position Decrease in property, plant and equipment Increase in Inventories	-	(85 680) 74 167
	-	(11 513)
Adjustments affecting the statement of financial performance Increase in repairs and maintenance		5 890
53.5 Pre-paid electricity meters: opening balance		
The opening balance of inventory (pre-paid electricity meters) were incorrectly accounted under operating expenditure in the 2011/2012 financial year. The amounts previously disclosed have been restated to account for this error.	-	-
Adjustments against opening accumulated surplus 1 July 2012		(6 158)
		(6 158)
Adjustments affecting the statement of financial position Increase in inventory		6 158
53.6 RDP houses incorrectly classified		
RDP houses were incorrectly classified as PPE and not as inventory. The amounts previously disclosed have been restated to account for this error.		
Adjustments affecting the statement of financial position Decrease in property, plant and equipment Increase in Inventories	- - -	(908 875) 908 875

## **Notes to the Annual Financial Statements**

Figures in Rand	2014	2013

## 53. Prior period errors (continued)

Page
Cash and cash equivalents       7 959 558       -       -       7 959 558         Receivables from exchange transactions       1 392 303       (63 259)       -       1 329 044         Receivables from non-exchange transactions       1 375 653       (11 237)       -       1 364 416         Inventories       1 203 239       989 200       -       2 192 439         Long-term receivables from exchange transactions       4 266       -       -       4 266         VAT receivable       1 387 004       -       -       1 387 004         Non-current assets         Operating lease asset         Heritage assets         10 399       -       -       10 399         Heritage assets       4 3 354       -       -       4 563 880         Property, plant and equipment       146 856 138       (989 942)       -       145 866 196         Intangible assets       534 296       -       -       534 296         Liabilities         Current liabilities         Payables from exchange transactions       (3 256 918)       (514 669)       -       (3 771 587)         Unspent conditional grants and receipts       (3 228 083)       -       -
Receivables from exchange transactions   1 392 303   (63 259)   - 1 329 044     Receivables from non-exchange transactions   1 375 653   (11 237)   - 1 364 416     Inventories   1 203 239   989 200   - 2 192 439     Long-term receivables from exchange transactions   4 266   4 266     VAT receivable   1 387 004   1 387 004     Investment assets   1 322 023   914 704   - 14 236 727     Non-current assets   10 399   10 399     Heritage assets   43 354   4 3354     Investment property   4 563 880   4 563 880     Property, plant and equipment   146 856 138   (989 942)   - 145 866 196     Intangible assets   534 296   534 296     Intangible assets   534 296   -
Receivables from non-exchange transactions   1 375 653   (11 237)   - 1 364 416     Inventories   1 203 239   989 200   - 2 192 439     Long-term receivables from exchange transactions   4 266   -   -   4 266     VAT receivable   1 387 004   -   -   1 387 004     Inventories   1 387 004   -   -   1 387 004     Inventories   1 387 004   -   -   1 387 004     Inventories   1 387 004   -   -   1 387 004     Inventories   1 387 004   -   -   1 387 004     Inventories   1 387 004   -   -   1 387 004     Inventories   1 387 004   -   -   1 387 004     Inventories   1 382 023   914 704   -   14 236 727     Inventories   1 382 023   914 704   -   14 236 727     Inventories   1 382 023   914 704   -   1 4 236 727     Inventories   1 382 023   914 704   -   1 4 236 727     Inventories   1 382 023   914 704   -   1 4 236 727     Inventories   1 382 023   914 704   -   1 4 236 727     Inventories   1 382 023   914 704   -   1 4 236 727     Inventories   1 387 004   -   1 4 236 727
Inventories
Long-term receivables from exchange transactions   4 266   -   -   4 266   1 387 004   -   -   1 387 004   -   1 387 004   -   1 387 004   -   1 387 004   -   1 4 236 727
Non-current assets         1 387 004         -         -         1 387 004           Non-current assets         3 322 023         914 704         -         14 236 727           Non-current assets         3 322 023         914 704         -         14 236 727           Non-current assets         3 10 399         -         -         10 399           Heritage assets         43 354         -         -         43 354           Investment property         4 563 880         -         -         4 563 880           Property, plant and equipment         146 856 138         (989 942)         -         145 866 196           Intangible assets         534 296         -         -         534 296           Intangible assets         152 008 067         (989 942)         -         151 018 125           Liabilities         Current liabilities         Current liabilities         -         (3 256 918)         (514 669)         -         (3 771 587)           Unspent conditional grants and receipts         (3 228 083)         -         -         (3 228 083)
Non-current assets   10 399   -
Operating lease asset       10 399       -       -       10 399         Heritage assets       43 354       -       -       43 354         Investment property       4 563 880       -       -       4 563 880         Property, plant and equipment       146 856 138       (989 942)       -       145 866 196         Intangible assets       534 296       -       -       534 296         Teach conditional grants and receipts       152 008 067       (989 942)       -       151 018 125         Liabilities       Current liabilities         Payables from exchange transactions       (3 256 918)       (514 669)       -       (3 771 587)         Unspent conditional grants and receipts       (3 228 083)       -       -       (3 228 083)
Operating lease asset       10 399       -       -       10 399         Heritage assets       43 354       -       -       43 354         Investment property       4 563 880       -       -       4 563 880         Property, plant and equipment       146 856 138       (989 942)       -       145 866 196         Intangible assets       534 296       -       -       534 296         Teach conditional grants and receipts       152 008 067       (989 942)       -       151 018 125         Liabilities       Current liabilities         Payables from exchange transactions       (3 256 918)       (514 669)       -       (3 771 587)         Unspent conditional grants and receipts       (3 228 083)       -       -       (3 228 083)
Heritage assets
Property, plant and equipment
Signature   Sign
Liabilities Current liabilities Payables from exchange transactions Unspent conditional grants and receipts  152 008 067 (989 942) - 151 018 125  (3 256 918) (514 669) - (3 771 587) (3 228 083) - (3 228 083)
Liabilities Current liabilities Payables from exchange transactions Unspent conditional grants and receipts  (3 256 918) (514 669) - (3 771 587) (3 228 083) - (3 228 083)
Current liabilitiesPayables from exchange transactions(3 256 918)(514 669)-(3 771 587)Unspent conditional grants and receipts(3 228 083)(3 228 083)
Unspent conditional grants and receipts (3 228 083) - (3 228 083)
Provisions (249.314) - 1240.314)
(= )
Consumer deposits       (350 868)       -       -       (350 868)         Retirement benefit obligation       (123 000)       -       -       (123 000)
(7 208 183) (514 669) - (7 722 852)
(1 200 100) (314 000) - (1 122 002)
Non-current liabilities
Provisions (3 261 710) (3 261 710)
Retirement benefit obligation (5 089 000) (5 089 000)
(8 350 710) (8 350 710)
Net assets
Accumulated surplus - opening balance (150 310 026) 149 465 - (150 160 561)
Deficit 538 829 440 443 - 979 272
(149 771 197) 589 908 - (149 181 289)

Annual Financial Statements for the year ended 30 June 2014

## **Notes to the Annual Financial Statements**

Figures in Rand			2014	2013
53. Prior period errors (continued) Statement of financial performance Revenue	Balance as previously	Prior period error	Reclassified (note 51)	Restated balance
Droporty rates	reported 2 117 636	(11 712)		2 105 923
Property rates Service charges	11 815 881	(11 713) (47 791)		11 768 090
Rental of facilities and equipment	909 888	1 500	-	911 388
Income from agency services	101 938	1 300	-	101 938
Fines	2 324 691	_	_	2 324 691
Licence and permits	233 766	_	_	233 766
Government grants and subsidies	24 599 043	_	_	24 599 043
Other income	782 987	(22)	9 480	792 445
Interest received	1 055 520	(10 471)	-	1 045 049
Total revenue	43 941 350	(68 497)	9 480	43 882 333
Employee related costs Remuneration of councillors Depreciation and amortisation Finance costs Debt impairment Collection costs Repairs and maintenance Bulk purchases Contracted services Grants and subsidies paid General expenses	(9 592 564) (2 144 267) (7 938 921) (306 707) (217 502) (6 244) (1 692 648) (5 676 814) (35 124) (1 236 766) (15 521 857)	- - - - (23 043) - - -	(9 480) - - - - - -	(9 592 564) (2 144 267) (7 938 921) (306 707) (217 502) (6 244) (1 725 171) (5 676 814) (35 124) (1 236 766) (15 870 760)
Total expenditure	(44 369 414)	(371 946)	(9 480)	(44 750 840)
Operating deficit Loss on disposal of assets	(428 064) (110 765)	,	- -	(868 507) (110 765)
Lood on diopodal of addets	(110 700)	_	_	(110 700)

### 54. Contingent assets

Deficit for the year

During the 2012/2013 financial year amounts were paid to SARS in relation to penalties (R485 550) and interest (R114 129). The penalties and interest were objected and SARS has indicated that there is a posibility that these amounts may be refunded to the municipality. The municipality is still awaiting a final decision from SARS.

(538829)

(440443)

(979272)

## 55. Contingent liabilities

#### 55.1 Pending litigation on wage curve agreement

On 21 April 2010 SALGA signed the "Categorisation and job evaluation wage curves collective agreement" (wage curve agreement) with IMATU and SAMWU on behalf of municipalities. The agreement established the wage curves and wage scales to be used by municipalities in determining the wages of municipal employees, based on an evaluation of employees' jobs per the TASK job evaluation system.

Subsequent to the signing of the agreement, the unions declared a dispute with the agreement. The dispute was referred to the Labour Court and the court delivered a ruling on 22 June 2012 that employees receive a salary increase backdated with effect from 1 July 2010 instead of 1 July 2011. SALGA, on behalf of municipalities, applied for leave to appeal this ruling and was granted the right to appeal against the judgement on 29 August 2012. To date this Labour Court of Appeal case has not been finalised.

As a result of the uncertainties arising from the dispute declared by the unions and the pending litigation regarding the wage curve agreement, the municipality may have an additional receivable/ payable for employee wages, depending on the outcome of the pending litigation. It is not practicable to reliably estimate the amount of this receivable/payable prior to the outcome of the pending litigation.

Annual Financial Statements for the year ended 30 June 2014

## Notes to the Annual Financial Statements

Figures in Rand	2014	2013

### 56. Budget differences

#### Material differences between budget and actual amounts

- 56.1 Water revenue: Less water was sold to consumers. This can largely be attributed to the high rainfall experienced within the municipal area during the summer months.
- 56.2 Service charges other: The amount charged for burial fees were less than budgeted and less encroachment revenue were charged than anticipated in the budget.
- 56.3 Rental of facilities and equipment: Thye difference is mainly attributable to the rental revenue from buildings exceeding the budgeted revenue.
- 56.4 Income from agency services: More motor vehicle licences were issues on behalf of the provincial traffic department, resulting in more than budgeted for commission received on issue of these items.
- 56.5 Licences and permits: Less that budgeted for licences and permits were issued during the financial year.
- 56.6 Other income: Less donations were received during the financial year than budgeted.
- 56.7 Interest received external investments: Balances of the external investment deposit accounts were more than badgeted for througout the financial year. In addition to this, the interest rates was increased due to the increase of the repo rate by the South African Reserve Bank.
- 56.8 Interest received outstanding debtors: The balance of outstanding debtors were more than budgeted for leading to interest charged in excess of the budgeted interest.
- 56.9 Property rates penalties: No penalties, relating to property rates, were charged during the financial year.
- 56.10 Government grants and subsidies capital: An additional Municipal Infrastructure Grant (MIG) allocation was received during the year. This was not included in the budget.
- 56.11 Fines: The new average speed enforcement camera between Laingsburg and Beaufort-West is in operation since December 2013. This resulted in an additional source of traffic fines being issued.
- The municipality also applied IGRAP 1 on the recognition of revenue from 1 July 2013. This resulted in a material increase in revenue from fines.
- 56.12 Employee related costs: Included in Employee related cost is an actuarial gain which was not budgeted for. In addition to this the municipality budgeted for positions that have not been filled during the financial year.
- 56.13 Depreciation and asset impairment: Actual depreciation was below budgeted depreciation. During the year there was flood damage resulting from the flooding of the Buffels, Wilgerhout and Baviaans rivers which resulted in impairment of certain property, plant and equipment.
- 56.14 Finance cost: The municipality did not budget for any interest expense. Included in actual finance costs are the unwinding charge of the lanfill site rehabilitation provision as well as interest on late payment of suppliers.
- 56.15 Debt impairment: Balances receivable from consumers exceeded the budgeted amount. In addition to this the municipality applied IGRAP 1 on the recognition of revenue from 1 July 2013. This resulted in a material increase in receivables from fines adn consequently an increase in the impairment of those receivables.
- 56.16 Contracted services: Actual expenditure on consulting and professional fees were below the budgeted amount. This was due to less hours billed by consultants than budgeted for.
- 56.17 Grants and subsidies paid: More temporary workers were appointed during the financial year. This resulted in less people qualifying for financial assistance than budgeted for.
- 56.18 Other expenses: Other expenses includes flood damage and expenses relating to the Nelson Mandela memorial serivce held in December 2013. These expenses were not budgeted for.
- 56.19 Loss on disposal of assets: More assets were written off than budgeted for. The loss relates mainly to a number of water meters that was replaced early in the financial year.

Annual Financial Statements for the year ended 30 June 2014

## **Notes to the Annual Financial Statements**

Figures in Rand 2014 2013

## 56. Budget differences (continued)

56.20 Inventories: Inventories includes RDP houses to be distributed to beneficiaries. This was not included in the budgeted inventories.

56.21 Intangible assets: Included in the budget is purchase pf additional modules of the ProMun accounting system. These were not acquired during the financial year. These modules will be purchased in the 2014/2015 financial year.

### Changes from the approved budget to the final budget

### Material changes in revenue items

Revenue from water sales were increased due to an anticipated increase in the amount of water sold in the munnicipal area as well as an increase in the rate for water sales.

Revenue from licences and permits were increased due to an anticipated increase in the number of licences and permits being issued as well as an increase in rates.

Other income was reduced due to the municipality expecting less donations in the financial year.

Revenue from property rates were increased due to the anticipated increase in the rates charged to property owners.

## Material changes in expense items

Contracted expenses were increase due to the anticipated increase in professional and consulting fees regarding the change in organisational structure of the municipality.

Grants and subsidies paid was increased due to an increase in the number of indigent households as well as an increase in the subsidies given to indigent households during the financial year.

Loss on disposal of assets were increased due to an anticipated increase in the assets that will be written off during the financial year.

## APPENDIX B LAINGSBURG MUNICIPALITY ANALYSIS OF PROPERTY, PLANT AND EQUIPMENT AS AT 30 June 2014

				Historic	al cost					A	ccumulated Deprecia	ation / Impairment			Carrying
Description	Opening Balance	Changes in Balances	New Balance	Additions	Write-offs	Under co	nstruction	Closing Balance	Opening Balance	Changes in Balances	New Balance	Additions	Write-offs	Closing Balance	Value
	R	Balances	Balance	R	R	Additions	Transfers	R	R	Balances	Balatice	R	R	R	R
Land and Buildings															
Land (Erven)	25 774 220	-	25 774 220	14 700	-			25 788 920	-	-	-	-	-	-	25 788 920
Land (Facilities) Office and Other Buildings	11 913 796	-	11 913 796 9 326 775	-	-			11 913 796 9 326 775	(6.400.633)	-	(6 188 632)	(280 314)	-	- (6 468 946)	11 913 796
Office and Office Buildings	9 326 775	-	9 326 775	-	-			9 326 775	(6 188 632)	-	(6 100 632)	(200 314)	-	(6 466 946)	2 857 829
	47 014 791	-	47 014 791	14 700	-	•	-	47 029 491	(6 188 632)	-	(6 188 632)	(280 314)	-	(6 468 946)	40 560 545
Infrastructure															
Electricity:															
Supply network	8 237 767	-	8 237 767	-	-			8 237 767	(5 444 084)	-	(5 444 084)	(180 871)	-	(5 624 955)	2 612 812
Roads:															
Roads network	24 514 483	-	24 514 483		-			24 514 483	(9 265 827)	-	(9 265 827)	(900 483)	-	(10 166 310)	14 348 172
Stormwater network	86 165 774	-	86 165 774		-		78 621	86 244 395	(43 622 872)	-	(43 622 872)	(3 151 368)	-	(46 774 240)	39 470 156
Sanitation:															
Sanitation network	16 550 896	-	16 550 896		-		11 452 517	28 003 413	(14 012 541)	-	(14 012 541)	(713 195)	-	(14 725 736)	13 277 677
									,		,	,		, ,	
Water:	26 532 134		26 532 134		(161 700)		745 278	27 115 712	(44.005.050)		(11 625 356)	(786 465)	118 139	(40,000,000)	14 822 030
Supply network	162 001 054	-	162 001 054	-	(161 700)	-	12 276 416	174 115 770	(11 625 356) (83 970 679)	-	(83 970 679)	(5 732 382)	118 139	(12 293 682) (89 584 923)	84 530 847
			.,_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		(101100)				(00 010 010)		(55 51 51 57	(0.102.002)		(00 00 10=0)	
Under construction:															
Supply network water	2 671 773	4 613	2 676 386	222 751			(714 513)	2 184 623	-	-	-	-	-	-	2 184 623
Sanitation network	7 566 634	-	7 566 634	5 948 243			(11 946 606)	1 568 271	-	-	-	-	-	-	1 568 271
Stormwater network Supply network electricity	518 157 371 580	(85 680)	518 157 285 900	1 877 946 100 475			-	2 396 103 386 374	-	-	-	-	-	-	2 396 103 386 374
Buildings	908 875	(908 875)	263 900	100 475				0 0	-	_		-			300 374
Community assets	246 872	(000 010)	246 872	1 848 418				2 095 289	-	-	-	-	-		2 095 289
Equipment	16 900	-	16 900	-	(16 900)			0							-
	12 300 790	(989 942)	11 310 848	9 997 832	(16 900)	-	(12 661 119)	8 630 661	-	-	-	-	-	-	8 630 661
	174 301 844	(989 942)	173 311 902	9 997 832	(178 600)	-	(384 703)	182 746 431	(83 970 679)	-	(83 970 679)	(5 732 382)	118 139	(89 584 923)	93 161 508
Community Assets Recreational Facilities:															
Sport and recreation faciliti	7 736 519	_	7 736 519	_				7 736 519	(4 279 157)	_	(4 279 157)	(206 130)	_	(4 485 287)	3 251 232
Community facilities	11 797 550	-	11 797 550	-	(59 500)	-	-	11 738 050	(7 312 984)	-	(7 312 984)	(325 549)	59 500	(7 579 032)	4 159 018
· ·	40 524 000		19 534 069		(59 500)			19 474 569	(44 500 444)		(11 592 141)	(524.670)	59 500		7 410 250
-	19 534 069	-	19 534 069	-	(59 500)	-	-	19 474 569	(11 592 141)	-	(11 592 141)	(531 679)	59 500	(12 064 319)	7 410 250
Housing	0.055.500		0.055.500					0.055.500	(4.004.075)		(4.004.075)	(4.47.775)		(0.000.050)	000.050
Housing Schemes	2 955 500	-	2 955 500	-	-			2 955 500	(1 921 075)	-	(1 921 075)	(147 775)	-	(2 068 850)	886 650
	2 955 500	-	2 955 500	-	-	•	-	2 955 500	(1 921 075)	-	(1 921 075)	(147 775)	-	(2 068 850)	886 650
Other Assets															
Furniture and Fittings:															
Other Furniture	3 271 681	-	3 271 681	225 486	(450)			3 496 717	(2 249 830)	-	(2 249 830)	(288 022)	450	(2 537 402)	959 315
Motor Vehicles:													_		
Motor Cars	3 789 163	-	3 789 163	-	(34 239)			3 754 924	(1 986 016)	-	(1 986 016)	(445 243)	34 239	(2 397 021)	1 357 903
Refuse site															
Tip sites	4 449 547		4 449 547	-	(452 465)			3 997 082	(552 083)	-	(552 083)	(205 130)	-	(757 212)	3 239 870
	11 510 001		11 510 001	225 486	(407.45.4)			11 248 723	(4 707 000)		(4 707 000)	(029 205)	34 689	(F 604 605)	E EE7 000
 	11 510 391	-	11 510 391	225 486	(487 154)	-	-	11 248 723	(4 787 929)	-	(4 787 929)	(938 395)	34 689	(5 691 635)	5 557 088
Total	255 316 595	(989 942)	254 370 007	10 238 019	(725 254)	-	(384 703)	263 454 715	(108 460 456)	-	(108 460 456)	(7 630 545)	212 328	(115 878 673)	147 576 042

## APPENDIX B

LAINGSBURG MUNICIPALITY
ANALYSIS OF PROPERTY, PLANT AND EQUIPMENT AS AT 30 June 2014

				Historic	al cost				Accumulated Impairment							
Description	Opening Changes in Balance Balances	Changes in	New	Additions	Write-offs	Under co	nstruction	Closing	Opening			Additions	Write-offs	Closing		
		Balance	Additions	Wille-Olls	Additions	Transfers	Balance	Balance			Additions	Wille-Olls	Balance	Value		
	R			R	R			R	R			R	R	R	R	
Heritage Assets																
Public Statues	43 354	-	43 354	-	-			43 354	-	-	-	-	-	-	43 354	
	43 354	-	43 354	-	-			43 354	-	-	-	-	-	-	43 354	

				Historic	al cost				Accumulated Depreciation / Impairment										
Description	Opening	Changes in	New	Additions	Write-offs			Under construction		Under construction		Closing	Opening	Changes in	New	Additions	Write-offs	Closing	
	Balance	Balances	Balance	Additions	Wille-Oils	Additions	Transfers	Balance	Balance	Balances	Balance	Additions	Wille-Olls	Balance	Value				
	R			R	R			R	R			R	R	R	R				
Investment Properties																			
Land	3 823 080	-	3 823 080	-	-			3 823 080	-	-	-	-	-	-	3 823 080				
Rented Houses	5 556 000	-	5 556 000	-	-			5 556 000	(4 815 200)		(4 815 200)	(123 467)	-	(4 938 667)	617 333				
	9 379 080		9 379 080					9 379 080	(4 815 200)		(4 815 200)	(123 467)		(4 938 667)	4 440 413				

				Historic	al cost					Α	ccumulated Amortisa	ation / Impairment			Carrying
Description	Opening			Additions	Write-offs	Under construction		Closing	Opening	Changes in	New	Additions	Write-offs	Closing	
	Balance			Additions	Wille-Olls	Additions	Transfers	Balance	Balance	Balances	Balance	Additions	Wille-Olls	Balance	Value
	R			R	R			R	R			R	R	R	R
Intangible Assets															
Computer Software	974 803	-	974 803	-	(79 608)			895 195	(440 507)	-	(440 507)	(190 939)	79 608	(551 838)	343 357
	974 803	-	974 803	-	(79 608)			895 195	(440 507)	-	(440 507)	(190 939)	79 608	(551 838)	343 357
Total Fixed Asset															
Register	265 670 479	(989 942)	264 723 890	10 238 019	(804 862)	-	(384 703)	273 772 344	(113 716 164)	-	(113 716 164)	(7 944 950)	291 936	(121 369 178)	152 403 166

## $\label{eq:appendix} \mbox{APPENDIX F} \\ \mbox{DISCLOSURE OF GRANTS AND SUBSIDIES IN TERM OF SECTION 123 OF MFMA, 56 OF 2003} \\$

#### GRANT AND SUBSIDIES RECEIVED

Name of	Name of															
Grants	organ of															
	state or													Reason for delay/	Compliance	Reason for
	municipal		Quarterly	Income			Quarterly E	xpenditure		Grant	s and Subsidies	withholding of	to DORA	non-		
	entity		•				•	•				funds	(Yes / No)	compliance		
Operating grant	Capital grants														/ ` '	
Operating expenditure	Capital expenditure															
		Sep-13	Dec-13	Mar-14	Jun-14	Sep-13	Dec-13	Mar-14	Jun-14	Sep-13	Dec-13	Mar-14	Jun-14		Yes / No	
Equitable share	National Treasury	4 260 000.00	3 408 000.00	2 556 000.00	-	2 556 000.00	2 556 000.00	2 556 000.00	2 556 000.00	-	-		-	Not Withheld	Yes	N/A
Municipal Infrastructure Grant	National Treasury	3 440 000.00	3 430 000.00	-	2 282 000.00	3 449 301.00	1 302 605.14	1 046 352.82	3 353 741.04	-			-	Not Withheld	Yes	N/A
Financial Management Grant	National Treasury	1 500 000.00	-	-	-	162 128.00	384 513.00	383 485.00	569 874.00	-	-		-	Not Withheld	Yes	N/A
Municipal Systems Improvement																
Grant	National Treasury	890 000.00	-	-	-	35 848.00	149 994.00	24 318.00	679 840.00	-	-	-	-	Not Withheld	Yes	N/A
Expanded Public Works Programme	National Treasury	400 000.00	300 000.00	300 000.00	-	266 369.00	319 878.00	263 457.00	150 296.00	_	_	_		Not Withheld	Yes	N/A
	Provincial Treasury	-	-	76 600.00		9 572.00	22 158.00	17 560.00	28 416.15		-	-	-	Not Withheld	Yes	N/A
Human Settlements Development														Project rolled over till		
	Provincial Treasury	-	_	_		_	_	_	_	3 530 000.00	_	_	_	next vear	Yes	N/A
	Department of Sports & Recreat	-	-	25 080.00	903 726.26	99 082.00	-	40 400.00	883 395.32		-	-	-	Not Withheld	Yes	N/A
Maintenance and construction of														Project rolled over till		
	Provincial Treasury	-	_	_	17 280.28	_	_	_	17 280.28	10 719.72	_	_	_	next vear	Yes	N/A
Provincial libary services	Provincial Treasury	333 668.00	215 166.00	214 166.00		142 377.95	189 814.96	158 596.04	272 211.06	-	-	-	-	Not Withheld	Yes	N/A
Matilesfontein UISP	Provincial Treasury	-	-	-	2 323 542.00	687 288.60	-	-	2 323 542.00	-	-	-	-	Not Withheld	Yes	N/A
,	Provincial Treasury	-	218 000.00	-	-	-	-	-	218 000.00	-	-	-	-	Not Withheld	Yes	N/A
	Provincial Treasury	-	-	-	-	-	-	-	150 000.00	-	-	-	-	Not Withheld	Yes	N/A
	Provincial Treasury	-		-		-	-	-	250 000.00	-	-	-	-	Not Withheld	Yes	N/A
	1 Tovincial Troacury								200 000.00					TTOC TYTERINOIG	.00	. 47.
Organisational Development Project	Provincial Treasury	-		-		-	25 000.00	149 868.95	325 131.05	-	-	-	-	Not Withheld	Yes	N/A
Provincial - Sub Seta	Provincial Treasury	12 352.83	12 253.08	-	-	23 487.36	1 118.55	-	-	-	-		-	Not Withheld	Yes	N/A
Western Cape Financial	,															
Management Support Grant	Provincial Treasury	-	-	400 000.00	-	-	-	-	192 464.00	-	-	-	-	Not Withheld	Yes	N/A
Western Cape Management Support	•															
Grant	Provincial Treasury	-	-	500 000.00	-	-	-	-	-	-	-	-	-	Not Withheld	Yes	N/A
Nelson Mandela Memomorial Service	Provincial Treasury	_	100 000.00	_		_	100 000.00	_	_	_	_	_	_	Not Withheld	Yes	N/A
MFIP Western Cape Management	1 Tovincial Treasury	_	100 000.00	_		_	100 000.00	_	_	-		-		140t Withheld	163	19/75
	Provincial Treasury	_		_	859 248.00	_	_		62 810.53	_	_	_		Not Withheld	Yes	N/A
	Provincial Treasury			-	- 639 246.00	-	-	-	02 010.00	-	-	-		Not Withheld	Yes	N/A
	Provincial Treasury			-		-	-		-	-	-	-		Not Withheld	Yes	N/A
Refuse	Provincial Treasury			-	-	-			-	-		-		Not Withheld	Yes	N/A
Department of Housing, Local				<u> </u>					· ·		-			140t VVIdinicia	100	13/73
	Provincial Treasury	_		_	_	_	_	_	_	_	_	_		Not Withheld	Yes	N/A
Department of Environmental Affairs				<u> </u>					· ·		-			140t VVIdinicia	100	13/73
	Provincial Treasury	_	_	_	_	24 561.40	_	_	_	_	_	_	_	Not Withheld	Yes	N/A
	Provincial Treasury			_		24 301.40	1 227.15	7 451.71	70 882.65	-		-		Not Withheld	Yes	N/A
cc.a. Department of Harisport	i iovinciai ricasury	10 836 020.83	7 683 419.08	4 071 846.00	6 385 796.54		5 052 308.80	4 647 489.52		3 540 719.72				140t Withheld	100	IWA